

NOTICE

Milwaukee County  
Federated Library System  
Board of Trustees

Monday, September 30<sup>th</sup>, 2019

3:30 P.M.

This meeting will be conducted in a  
meeting room of the  
Shorewood Public Library  
3920 N. Murray Ave.  
Shorewood, WI 53211

AGENDA

1. Call to order
2. Adoption of agenda
3. Approval of minutes: the MCFLS Board of Trustees meeting on Monday, August 19<sup>th</sup>, 2019  
Action [Attachment A](#)
4. Public comment
5. Library Directors Advisory Council--Report of the September 5<sup>th</sup>, 2019 LDAC Meeting  
[Attachment B](#)

Please note: Upon reasonable notice, efforts will be made to accommodate the needs of disabled individuals through sign language interpreters or other auxiliary aides.

Board of Trustees—Administrative reports requiring action

- |  |        |                              |
|--|--------|------------------------------|
| 6. Financial Report—August 2019                                    | Action | <a href="#">Attachment C</a> |
| 7. 2020 MCFLS System Plan  | Action | <a href="#">Attachment D</a> |
| 8. DPI Annual Report Compliance Plan                               | Action | <a href="#">Attachment E</a> |
| 9. Approval of various membership agreements for system libraries. |        |                              |
| a. ILS, Resource Sharing, and Technology Agreement                 | Action | <a href="#">Attachment F</a> |
| b. Resource Library Agreement                                      | Action | <a href="#">Attachment G</a> |
| c. Bibliographic Database Development and Maintenance Agreement    | Action | <a href="#">Attachment H</a> |

Administrative Informational Items

- |   |  |                              |
|---|--|------------------------------|
| 10. MCFLS Marketing and Advocacy Committee Update |  |                              |
| 11. Director's Report                             |  | <a href="#">Attachment I</a> |

Motion to Move into Executive Session

In Executive Session. Pursuant to Wisconsin Statutes 19.85(1)(e) "Deliberating or negotiating the purchasing of public properties, the investing of public funds, or conducting other specified public business, whenever competitive or bargaining reasons require a closed session."

Motion to Move Out of Executive Session.

Report Out of Executive Session.

Next meeting date: Monday, October 21<sup>st</sup>, 3:30 p.m., Brown Deer Public Library, 5600 West Bradley Road, Brown Deer, WI 53223

Milwaukee County Federated Library System  
Board of Trustees

Regular Monthly Meeting held Monday, August 19, 2019  
Whitefish Bay Public Library  
5420 N. Marlborough Dr.  
Whitefish Bay, WI 53217

ROLL CALL

Present: Paul Ziehler, President  
Nik Kovac, Treasurer  
Kurt Glaisner, Trustee  
Guy Johnson, Trustee  
Steven Shea, Trustee

Excused: Paula Penebaker, Vice President  
Elizabeth Suelzer, Trustee

Staff: Steve Hesel, Director  
Judy Kaniasty, Business Manager  
Jen Schmidt, Library Systems Administrator

Others: Susan Draeger-Anderson, LDAC Chair and North Shore Library  
Paula Kiely, Milwaukee Public Library  
Judy Pinger, Milwaukee Public Library  
Nyama Reed, Whitefish Bay Pubic Library  
Wendi Unger, Baker Tilly Virchow Krause, LLP

CALL TO ORDER. President Ziehler called the regularly scheduled monthly meeting of the Milwaukee County Federated Library System Board of Trustees to order at 3:36 p.m. Nyama Reed welcomed the MCFLS Board to the Whitefish Bay Public Library and offered a tour after the meeting if there is interest.

ADOPTION OF AGENDA. President Ziehler referred to the agenda. Trustee Johnson moved and Trustee Glaisner seconded a motion to adopt the agenda as distributed. Unanimously approved.

APPROVAL OF MINUTES. President Ziehler referred to the minutes of the Monday, July 15, 2019 meeting which are shown as Attachment A of the agenda packet. Trustee Johnson moved and Treasurer Kovac seconded a motion to approve the minutes as presented. Unanimously approved.

PUBLIC COMMENT. None.

LIBRARY DIRECTORS ADVISORY COUNCIL. President Ziehler invited Susan Draeger-Anderson to review her report of the August 1, 2019 LDAC meeting which is shown as Attachment B of the agenda packet. Trustee Glaisner moved and Trustee Steven Shea seconded a motion to accept the report and place it on file. Unanimously approved.

## BOARD OF TRUSTEES – ADMINISTRATIVE REPORTS REQUIRING ACTION.

President Ziehler requested that the audit presentation become the next topic for discussion in order to allow the auditor to make the presentation and leave, which is customary procedure.

2018 MCFLS System Audit. Wendi Unger presented the 2018 audit to the Board noting no problems whatsoever during the process. Trustee Glaisner moved and Treasurer Kovac seconded a motion to accept the 2018 audit as presented. Unanimously approved.

President Ziehler suggested that the July 2019 Financial Report agenda topic be acted on after discussion of the 2019 mid-year budget revision.

2019 Mid-year Budget Revision. President Ziehler referred to the 2019 mid-year budget revision, which is customary and is shown as Attachment C of the agenda packet. Director Hesel reviewed the budget revision. Trustee Johnson would like to see the monthly financial reports from this point forward showing columns for the original budget, revised budgets and year-to-date activity and it was agreed that the monthly financial report would be modified to show that information moving forward. Trustee Johnson moved and Trustee Glaisner seconded a motion to approve the 2019 mid-year budget revision as presented. Unanimously approved.

Financial Report – July 2019. President Ziehler referred to the July, 2019 financial report which was distributed at the meeting and shown as Exhibit 1 attached to these minutes. Director Hesel noted he had nothing to report out of the ordinary. Treasurer Kovac moved and Trustee Shea seconded a motion to approve the July, 2019 financial report as presented. Unanimously approved.

## ADMINISTRATIVE INFORMATIONAL ITEMS

PLSR Implementation Timeline. Director Hesel referred to Attachment D of the agenda packet which has been formulated by DPI and COLAND who will be responsible for putting it into action. Director Hesel reported that SRLAAW reviewed the document in depth and noted that a PLSR Implementation Summit will be held to sort out which components have a high level of support, what areas need more work to be done before implantation and where more education is needed before further plans are set. When the call for nominations to serve on workgroups comes, he recommends system library directors and staff participate so Milwaukee County has representation on as many groups as possible; he is interested in the Funding and Standards groups and President Ziehler also suggested the Reducing the Number of Systems group too. President Ziehler questioned Paula Kiely whether the topic of Resource Libraries would be discussed anywhere and she noted it was not included in any recommendation. Trustee Glaisner questioned whether cost savings was a goal and that he feels it should be.

### MCFLS Marketing Initiatives:

Working group to form Marketing and Advocacy subcommittee. Steve Hesel reported that he wants to call a small group together to get the process moving on creating a subcommittee to determine the makeup of the Marketing & Advocacy Subcommittee, to determine the resources to be used and which member libraries desire marketing assistance. He would like to meet soon and perhaps 2-3 times to have results determined by the end of the year. So far Shorewood and Wauwatosa have volunteered and he would also like to ask a MCFLS Board member and maybe someone from Milwaukee. Trustee Glaisner volunteered to serve on this working group; Trustee Johnson also has interest. It was clarified

that this working group and the Marketing & Advocacy Subcommittee would serve under the MCFLS Board as this is an output of the Strategic Plan.

September 2019 Library Card Sign-Up campaign. Director Hesel referred to Attachment E of the agenda packet which outlines the September Library Card Sign-up Month ad campaign in cooperation with the Bridges Library System in Waukesha and the Lakeshores Library System in Kenosha. Various slogans will be used on billboards, in radio ads and Facebook ads throughout the month. A website will be used to direct perspective patrons to sign up for library cards online. Individual libraries are also encouraged to promote the campaign in a number of capacities and a graphics toolkit is available for libraries to use sharing the campaign graphics across the area.

Innovative Maintenance. Steve Hesel reported that he had sent the letter as directed to Innovative stating our displeasure with software maintenance increases and poor customer service and he has received a response which is favorable: 0% increase for the next three years and they are also working on providing a credit for the increase in 2019; Steve Hesel also noted that ILL apologized for poor customer service received. President Ziehler thanked Director Hesel for his efforts; Director Hesel noted that these savings are monies the member libraries pay so that is very welcome news for them. Trustee Glaisner moved and Trustee Shea seconded a motion to accept a three year 0% increase in Innovative software maintenance. Unanimously approved. It was added that the ILS review should proceed as noted in the Strategic Plan.

Updated Meeting Locations and Dates for the remainder of 2019. President Ziehler referred to Attachment F of the agenda packet which notes a change in starting time for MCFLS Board meetings now to 3:30 p.m. He noted that he has a conflict with a few of the dates and after discussion, Director Hesel was directed to poll the MCFLS Board to determine whether a different date can be secured for the September and November dates.

Director's Report. Director Hesel reviewed his report, which is shown as Attachment G of the agenda packet.

Motion to Move into Executive Session. Trustee Shea moved and Trustee Johnson seconded a motion to move into closed session. The motion passed unanimously on an affirmative roll call vote.

In Executive Session. Pursuant to Wisconsin Statutes 19.85(1)(e) "Deliberating or negotiating the purchasing of public properties, the investing of public funds, or conducting other specified public business, whenever competitive or bargaining reasons require a closed session."

Motion to Move Out of Executive Session. Trustee Johnson moved and Trustee Shea seconded a motion to move out of closed session. Unanimously approved.

Report Out of Executive Session. None.

NEXT MEETING. Scheduled for Monday, September 16, beginning at 3:30 p.m. at the Hales Corners Library, 5885 S. 116 Street, Hales Corners, WI 53130, however the MCFLS Board will be polled to determine whether a different date could work.

ADJOURNMENT. With no further business to be addressed, Trustee Shea moved and Trustee Johnson seconded a motion to adjourn the meeting at 5:12 p.m. Unanimously approved.

M.C.F.L.S.  
Financial Report  
For the Seven Months Ending July 31, 2019

1		<b><u>Annual Budget</u></b>	<b><u>Year to Date</u></b>	<b><u>%</u></b>	<b><u>Balance</u></b>	<b><u>%</u></b>
2						
3	<b><u>General Revenues</u></b>					
4	State Aid Revenue	\$ 2,855,317	\$ 2,855,318	(100.00)	\$ (1)	0.00
5	Milwaukee County Allocation	\$ 66,650	\$ 66,650	(100.00)	\$ -	0.00
6	West Milwaukee Contract -Other	\$ 49,877	\$ 49,877	(100.00)	\$ -	0.00
7	Interest on Invested Funds	\$ 2,000	\$ 6,358	(317.90)	\$ (4,358)	217.90
8	Member Forms/Supplies Revenue	\$ 25,000	\$ 13,420	(53.68)	\$ 11,580	(46.32)
9	Member Postage Revenue	\$ 25,000	\$ 11,997	(47.99)	\$ 13,003	(52.01)
10	Member OCLC Revenue	\$ 116,297	\$ 116,297	(100.00)	\$ -	0.00
11	Member Telecomm. Revenue	\$ 16,800	\$ 16,800	(100.00)	\$ -	0.00
12	Member III Softwre Maint-Basic	\$ 200,838	\$ 200,514	(99.84)	\$ 324	(0.16)
13	Member III Softwre Maint-Other	\$ 45,473	\$ 45,472	(100.00)	\$ 1	(0.00)
14	Member Tech. Assist.-Time Rev.	\$ 15,000	\$ 9,159	(61.06)	\$ 5,841	(38.94)
15	Member Special Projects Revenu	\$ 80,000	\$ 27,840	(34.80)	\$ 52,160	(65.20)
16	Member Cataloging Contract Rev	\$ 149,846	\$ 149,845	(100.00)	\$ 1	(0.00)
17	Member Database Revenue	\$ 72,336	\$ 63,882	(88.31)	\$ 8,454	(11.69)
18	Member Catalog Enhancement Rev	\$ 25,627	\$ 25,638	(100.04)	\$ (11)	0.04
19	Member Ecommerce Transaction	\$ 9,000	\$ 4,685	(52.06)	\$ 4,315	(47.94)
20	TNS Calls/Notices Revenue	\$ 3,000	\$ 796	(26.53)	\$ 2,204	(73.47)
21	Carryover Revenue	\$ 35,000	\$ -	0.00	\$ 35,000	(100.00)
22	Staff Benefits/Co-Pay Revenue	\$ 35,804	\$ 21,071	(58.85)	\$ 14,733	(41.15)
23	Member Digital Content Rev	\$ 216,732	\$ 216,737	(100.00)	\$ (5)	0.00
24	Member PC Mngmt License Rev	\$ 2,545	\$ 1,735	(68.17)	\$ 810	(31.83)
25	Member MKE Mixers Rev	\$ 1,400	\$ 1,400	(100.00)	\$ -	0.00
26	<b><u>Total General Revenues</u></b>	<b>\$ 4,049,542</b>	<b>\$ 3,905,491</b>	<b>(96.44)</b>	<b>\$ 144,051</b>	<b>(3.56)</b>
27						
28	<b><u>Special Revenues</u></b>					
29	W. Milwaukee Borrowing Revene	\$ 52,916	\$ 52,916	(100.00)	\$ -	0.00
30	Ecommerce Revenue	\$ 200,000	\$ 132,506	(66.25)	\$ 67,494	(33.75)
31	<b><u>Total Special Revenues</u></b>	<b>\$ 252,916</b>	<b>\$ 185,422</b>	<b>(73.31)</b>	<b>\$ 67,494</b>	<b>(26.69)</b>
32						
33	<b><u>Total Revenues</u></b>	<b>\$ 4,302,458</b>	<b>\$ 4,090,913</b>	<b>(95.08)</b>	<b>\$ 211,545</b>	<b>(4.92)</b>
34						
35		<b><u>Annual Budget</u></b>	<b><u>Year to Date</u></b>	<b><u>%</u></b>	<b><u>Balance</u></b>	<b><u>%</u></b>
36						
37	<b><u>General Expenditures</u></b>					
38	Fringe Benefits Expense	\$ 179,610	\$ 108,170	60.22	\$ 71,440	39.78
39	Salaries Expense	\$ 374,158	\$ 215,550	57.61	\$ 158,608	42.39
40	Telephone Renewal Expense	\$ 1,000	\$ 302	30.20	\$ 698	69.80
41	Member Ecommerce Transaction E	\$ 9,000	\$ 4,146	46.07	\$ 4,854	53.93
42	TNS Calls/Notices Expense	\$ 3,000	\$ 605	20.17	\$ 2,395	79.83
43	Mileage/Auto Maint Expense	\$ 700	\$ 357	51.00	\$ 343	49.00
44	Conference/Training Expense	\$ 8,000	\$ 3,949	49.36	\$ 4,051	50.64
45	Memberships Expense	\$ 6,000	\$ 3,875	64.58	\$ 2,125	35.42
46	Continuing Education Expense	\$ 8,750	\$ 7,022	80.25	\$ 1,728	19.75
47	Office Supplies Expense	\$ 1,000	\$ 543	54.30	\$ 457	45.70
48	Copy Machine Maint. Expense	\$ 1,200	\$ 1,197	99.75	\$ 3	0.25
49	MCFLS Printing Expense	\$ 500	\$ -	0.00	\$ 500	100.00
50	MCFLS Printing for Mem Expense	\$ 5,000	\$ 3,534	70.68	\$ 1,466	29.32

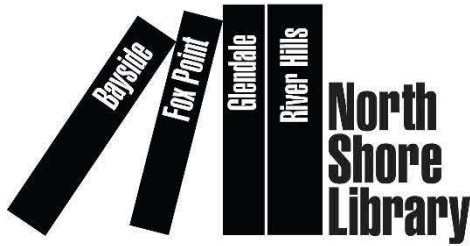
M.C.F.L.S.  
Financial Report  
For the Seven Months Ending July 31, 2019

51	MCFLS WI Pub Lib Consortium Ex	\$ 5,605	\$ 5,605	100.00	\$ -	0.00
52	MCFLS Buying Pool	\$ 110,000	\$ 70,000	63.64	\$ 40,000	36.36
53	MCFLS Database Expense	\$ 20,700	\$ 27,450	132.61	\$ (6,750)	(32.61)
54	Member Database Expense	\$ 72,336	\$ 63,877	88.31	\$ 8,459	11.69
55	MCFLS Catalog Enhancement Expe	\$ 65,674	\$ 67,302	102.48	\$ (1,628)	(2.48)
56	Member Catalog Enhancement Exp	\$ 25,627	\$ 23,627	92.20	\$ 2,000	7.80
57	MCFLS Postage Expense	\$ 600	\$ 75	12.50	\$ 525	87.50
58	Member Postage Expense	\$ 25,000	\$ 22,225	88.90	\$ 2,775	11.10
59	Member Forms/Supplies Expense	\$ 25,000	\$ 8,828	35.31	\$ 16,172	64.69
60	Telephone Expense	\$ 5,000	\$ 1,887	37.74	\$ 3,113	62.26
61	Meetings Expense	\$ 500	\$ 278	55.60	\$ 222	44.40
62	Insurance Expense	\$ 11,500	\$ 11,259	97.90	\$ 241	2.10
63	Legal Expense	\$ 500	\$ -	0.00	\$ 500	100.00
64	Audit Expense	\$ 12,250	\$ -	0.00	\$ 12,250	100.00
65	Payroll Service Expense	\$ 4,200	\$ 2,395	57.02	\$ 1,805	42.98
66	III Software Support Expense	\$ 246,311	\$ 241,214	97.93	\$ 5,097	2.07
67	III TNS Subscr Exp	\$ 12,224	\$ 12,224	100.00	\$ -	0.00
68	Member Telecomm. Expense	\$ 16,800	\$ 8,400	50.00	\$ 8,400	50.00
69	MCFLS Telecomm. Maint. Expense	\$ 10,000	\$ 3,250	32.50	\$ 6,750	67.50
70	OCLC Expense	\$ 130,165	\$ 125,000	96.03	\$ 5,165	3.97
71	MCFLS Computer Room Equipment	\$ 5,000	\$ 5,281	105.62	\$ (281)	(5.62)
72	MCFLS Software Expense	\$ 2,500	\$ 663	26.52	\$ 1,837	73.48
73	MCFLS Equipment Expense	\$ 12,000	\$ 2,963	24.69	\$ 9,037	75.31
74	Member Special Projects Expens	\$ 80,000	\$ 41,298	51.62	\$ 38,702	48.38
75	Sorting and Delivery Expense	\$ 291,700	\$ 140,185	48.06	\$ 151,515	51.94
76	South Central Delivery Expense	\$ 21,697	\$ 10,849	50.00	\$ 10,848	50.00
77	Auto Payment/Maintenance Exp.	\$ 1,000	\$ 31	3.10	\$ 969	96.90
78	MPL Resource Contract Expense	\$ 185,596	\$ 92,798	50.00	\$ 92,798	50.00
79	MPL Rent Lease Contract Exp.	\$ 129,815	\$ 64,908	50.00	\$ 64,907	50.00
80	ILS Expense	\$ 37,000	\$ 18,225	49.26	\$ 18,775	50.74
81	MCFLS Catalog Cont Exp to MPL	\$ 285,532	\$ 142,766	50.00	\$ 142,766	50.00
82	Member Catalog Contract Exp.	\$ 149,846	\$ 74,923	50.00	\$ 74,923	50.00
83	MCFLS Collection Dev Tool Exp	\$ 28,000	\$ -	0.00	\$ 28,000	100.00
84	Internet Expense	\$ 20,500	\$ 8,403	40.99	\$ 12,097	59.01
85	Contingency Expense	\$ 29,029	\$ 30,654	105.60	\$ (1,625)	(5.60)
86	Member Digital Content Exp	\$ 216,732	\$ 215,187	99.29	\$ 1,545	0.71
87	Marketing	\$ 10,000	\$ 7,293	72.93	\$ 2,707	27.07
88	MCFLS Strategic Planning Exp	\$ 4,800	\$ 1,366	28.46	\$ 3,434	71.54
89	Cooperative Purchasing Sub Exp	\$ 3,000	\$ -	0.00	\$ 3,000	100.00
90	Member PC Mngmt License Ex	\$ 1,875	\$ 1,876	100.05	\$ (1)	(0.05)
91	Member MKE Mixer Exp	\$ 1,400	\$ -	0.00	\$ 1,400	100.00
92	<b>Total General Expenditures</b>	\$ 2,914,932	\$ 1,903,815	65.31	\$ 1,011,117	34.69
93						
94	<b>Special Expenditures</b>					
95	W. Milwaukee Borrowing Expense	\$ 52,916	\$ 52,915	100.00	\$ 1	0.00
96	RB - MCFLS Payment Expense	\$ 1,034,610	\$ 1,034,609	100.00	\$ 1	0.00
97	Ecommerce Expense	\$ 200,000	\$ 132,506	66.25	\$ 67,494	33.75
98	Sierra Server Implementation	\$ 100,000	\$ 65,172	65.17	\$ 34,828	34.83
99	<b>Total Special Expenditures</b>	\$ 1,387,526	\$ 1,285,202	92.63	\$ 102,324	7.37
100						
101	<b>Total Expenditures</b>	\$ 4,302,458	\$ 3,189,017	74.12	\$ 1,113,441	25.88
102						

M.C.F.L.S.  
Financial Report  
For the Seven Months Ending July 31, 2019

103	<b><u>Revenues/Expenditures +/-</u></b>		\$ 901,896			
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September 5, 2019

To: MCFLS Board of Trustees  
From: Susan Draeger-Anderson  
North Shore Library  
Summary of LDAC Meeting 8/01/2019  
Location: Milwaukee Public Library

Youth Service, Adult and Reference Services and Circulation Services Committees  
Leaders from each of these Committees presented their plans for 2019-2020 Meetings.

#### 2020 MCFLS System Plan

The deadline for the System Plan is October 15. This is a DPI requirement in order to receive State Aid. Steve Hesel reviewed the 2020 MCFLS System Plan and asked for feedback. Steve noted that there is more focus on collaborative activities with other systems and that the MCFLS Technology plan will be updated and put before the MCFLS Board by the end of the year.

#### Additional Changes to 2020-2024 ILS, Resource Sharing and Technology DRAFT

Steve Hesel reviewed the draft which is slated to be acted upon by the MCFLS Board at the September 30<sup>th</sup> meeting. Steve encouraged feedback before this goes to the MCFLS Board. There was discussion concerning a section titled "Reciprocal Borrowing Payments – Limit to Annual Financial Losses or Gains". This section provided a proposed cap to the amount gained or lost. Directors found the section confusing and voted to eliminate the clause. There was discussion about reduction of future reciprocal borrowing funds. Steve Hesel noted that an analysis of this will be done in the future as part of the strategic plan.

One director commented that she felt that the discussions by the MCFLS Board regarding the contracts in closed session were an error in judgement since it is during early developmental stages that questions might be asked and those opportunities are confidence building with the member libraries. She wanted to make the MCFLS Board aware of those valuable missed opportunities. Another director suggested that starting the process earlier, perhaps in April, would be wise.

#### 2020-2024 Resource Library Agreement DRAFT

Steve Hesel reviewed changes to the Resource Library Agreement. Joan Johnson from MPL reviewed some of the services which MPL offers to member libraries as part of this agreement. MPL staff are available to consult with any suburban library and share experiences on any topic staff have expertise in. Directors were encouraged to reach out to Joan to find the resource needed. There was a question about how services are charged. Steve responded that the fee is an overall percentage of state aid.

#### 2020-2024 Cataloging Agreement DRAFT

Steve Hesel reviewed the Cataloging Agreement draft. The only change is the addition of a 1/3 of a Tech IV position which serves in a management role. Due to recent retirements the cost of staff will remain nearly the same, even with this addition. There was discussion if the volume of work has changed due to more electronic offerings. Steve responded that the number of cataloged titles has remained consistent over the past few years.

#### Recent changes to digital lending models and impact on libraries

Publisher McMillan has changed its e-book lending model. It now allows only one copy per library consortium for the first eight weeks after release and then metered access after that. For OverDrive in Wisconsin, WPLC is considered one consortium and MCFLS may perhaps be another with its Advantage account. We discussed if MCFLS should develop a statement on this topic. Directors thought it should come from WPLC. We discussed that the voice of the authors should not be discounted as they tend to be library supporters. Directors also agreed that it would be good for MCFLS to create a statement so that member libraries can refer any official question on this to Steve.

#### Additional Business

Hoopla Costs Steve Hesel announced that Hoopla costs for member libraries will go down a total of \$20,000 for 2020 based on new usage estimates received from Midwest Tape.

#### Credit Card Transaction Funds

Greenfield reported that their self-check machines were not set up correctly and funds are owed to member libraries. The machines are now working correctly and checks have been cut to reimburse those libraries owed money.

#### Fine forgiveness Efforts

A number of libraries had indicated interest in a system wide fine forgiveness program. Planning for this may take up to a year. Steve Hesel will begin working on a plan and help develop talking points for directors.

#### Inclusive Services Document

There was discussion on the recently released Inclusive Services document. St Francis and Wauwatosa libraries have looked through this and Wauwatosa will be adding an inclusive services statement pertaining to accessibility on program notices and preparing to offer

interpreters if requested. Steve Hesel will put together a listing of interpreters for libraries to consult when needed.

#### Misc. Discussion

There were discussion on Employee Wellness Programs and Library Phone systems.

#### Member Library Updates

Franklin – Jennifer Loeffel reported on staffing—a new employee has started and another is now on maternity leave.

Milwaukee – Rachel Arndt reported on staffing—Mary Evans, Circulation Supervisor, has retired. Milwaukee will be participating in Doors Open at the end of the month.

South Milwaukee – Kathy Manning reported that the Board will be discussing the new Director candidates to make a final decision. Budget for 2020 will be difficult with a 5% reduction being planned.

Cudahy – Rebecca Roepke reported that the Historical Society will be donating all of its printed materials to the local history collection at the library.

St. Francis – Amy Krahm reported that a patron survey will be done regarding loan periods of new adult fiction titles with the result possibly being increasing from one week to either two or three weeks.

Shorewood – Rachel Collins reported that Emily will be returning on Monday from leave. A huge bequest has been received and planning for that generous donation has been dominating much of her and the Board's attention.

North Shore – Susan Draeger-Anderson reported that renovating the current library location is moving forward. North Shore Library received the WLA Program Innovation Award.

Whitefish Bay –Nyama Reed has been elected as the Wisconsin Library Association Future President.

1		<u>Original Budget</u>	<u>Revised Budget</u>	<u>Year to Date</u>	<u>%</u>	<u>Balance</u>	<u>%</u>
2							
3	<b><u>General Revenues</u></b>						
4	State Aid Revenue	\$ 2,855,317	\$ 2,855,317	\$ 2,855,318	(100.00)	\$ (1)	0.00
5	Milwaukee County Allocation	\$ 66,650	\$ 66,650	\$ 66,650	(100.00)	\$ -	0.00
6	West Milwaukee Contract -Other	\$ 49,877	\$ 49,877	\$ 49,877	(100.00)	\$ -	0.00
7	Interest on Invested Funds	\$ 2,000	\$ 2,000	\$ 14,760	(738.00)	\$ (12,760)	638.00
8	Member Forms/Supplies Revenue	\$ 25,000	\$ 25,000	\$ 15,542	(62.17)	\$ 9,458	(37.83)
9	Member Postage Revenue	\$ 25,000	\$ 25,000	\$ 16,413	(65.65)	\$ 8,587	(34.35)
10	Member OCLC Revenue	\$ 116,297	\$ 116,297	\$ 116,297	(100.00)	\$ -	0.00
11	Member Telecomm. Revenue	\$ 16,800	\$ 16,800	\$ 16,800	(100.00)	\$ -	0.00
12	Member III Softwre Maint-Basic	\$ 200,838	\$ 200,838	\$ 200,514	(99.84)	\$ 324	(0.16)
13	Member III Softwre Maint-Other	\$ 45,473	\$ 45,473	\$ 45,472	(100.00)	\$ 1	(0.00)
14	Member Tech. Assist.-Time Rev.	\$ 15,000	\$ 15,000	\$ 9,159	(61.06)	\$ 5,841	(38.94)
15	Member Special Projects Revenu	\$ 80,000	\$ 80,000	\$ 46,013	(57.52)	\$ 33,987	(42.48)
16	Member Cataloging Contract Rev	\$ 149,846	\$ 149,846	\$ 149,845	(100.00)	\$ 1	(0.00)
17	Member Database Revenue	\$ 72,336	\$ 63,882	\$ 63,882	(100.00)	\$ -	0.00
18	Member Catalog Enhancement Rev	\$ 25,627	\$ 25,627	\$ 25,638	(100.04)	\$ (11)	0.04
19	Member Ecommerce Transaction	\$ 9,000	\$ 9,000	\$ 5,730	(63.67)	\$ 3,270	(36.33)
20	TNS Calls/Notices Revenue	\$ 3,000	\$ 3,000	\$ 955	(31.83)	\$ 2,045	(68.17)
21	Carryover Revenue	\$ 35,000	\$ 98,584	\$ 98,584	(100.00)	\$ -	0.00
22	Staff Benefits/Co-Pay Revenue	\$ 35,804	\$ 36,641	\$ 23,904	(65.24)	\$ 12,737	(34.76)
23	LSTA Technology Grant Revenue	\$ -	\$ 17,107	\$ 17,107	(100.00)	\$ -	0.00
24	Member Digital Content Rev	\$ 216,732	\$ 216,732	\$ 216,737	(100.00)	\$ (5)	0.00
25	Member PC Mngmt License Rev	\$ 2,545	\$ 2,545	\$ 1,931	(75.87)	\$ 614	(24.13)
26	Member MKE Mixers Rev	\$ 1,400	\$ 1,400	\$ 1,400	(100.00)	\$ -	0.00
27	<b><u>Total General Revenues</u></b>	\$ 4,049,542	\$ 4,122,616	\$ 4,058,528	(98.45)	\$ 64,088	(1.55)
28							
29	<b><u>Special Revenues</u></b>						
30	W. Milwaukee Borrowing Revene	\$ 52,916	\$ 52,916	\$ 52,916	(100.00)	\$ -	0.00
31	Ecommerce Revenue	\$ 200,000	\$ 200,000	\$ 132,506	(66.25)	\$ 67,494	(33.75)
32	<b><u>Total Special Revenues</u></b>	\$ 252,916	\$ 252,916	\$ 185,422	(73.31)	\$ 67,494	(26.69)
33							
34	<b><u>Total Revenues</u></b>	\$ 4,302,458	\$ 4,375,532	\$ 4,243,950	(96.99)	\$ 131,582	(3.01)
35							
36		<u>Original Budget</u>	<u>Revised Budget</u>	<u>Year to Date</u>	<u>%</u>	<u>Balance</u>	<u>%</u>
37							
38	<b><u>General Expenditures</u></b>						
39	Fringe Benefits Expense	\$ 179,610	\$ 179,610	\$ 122,553	68.23	\$ 57,057	31.77
40	Salaries Expense	\$ 374,158	\$ 374,158	\$ 243,119	64.98	\$ 131,039	35.02
41	Telephone Renewal Expense	\$ 1,000	\$ 600	\$ 302	50.33	\$ 298	49.67
42	Member Ecommerce Transaction E	\$ 9,000	\$ 9,000	\$ 5,463	60.70	\$ 3,537	39.30
43	TNS Calls/Notices Expense	\$ 3,000	\$ 1,200	\$ 605	50.42	\$ 595	49.58
44	Mileage/Auto Maint Expense	\$ 700	\$ 700	\$ 357	51.00	\$ 343	49.00
45	Conference/Training Expense	\$ 8,000	\$ 8,000	\$ 3,965	49.56	\$ 4,035	50.44
46	Memberships Expense	\$ 6,000	\$ 6,000	\$ 3,875	64.58	\$ 2,125	35.42
47	Continuing Education Expense	\$ 8,750	\$ 8,750	\$ 7,022	80.25	\$ 1,728	19.75
48	Office Supplies Expense	\$ 1,000	\$ 1,000	\$ 543	54.30	\$ 457	45.70
49	Copy Machine Maint. Expense	\$ 1,200	\$ 2,500	\$ 1,354	54.16	\$ 1,146	45.84
50	MCFLS Printing Expense	\$ 500	\$ 500	\$ -	0.00	\$ 500	100.00
51	MCFLS Printing for Mem Expense	\$ 5,000	\$ 5,000	\$ 3,534	70.68	\$ 1,466	29.32
52	MCFLS WI Pub Lib Consortium Ex	\$ 5,605	\$ 5,605	\$ 5,605	100.00	\$ -	0.00
53	MCFLS Buying Pool	\$ 110,000	\$ 130,000	\$ 100,000	76.92	\$ 30,000	23.08
54	MCFLS Database Expense	\$ 20,700	\$ 27,450	\$ 27,450	100.00	\$ -	0.00

55	Member Database Expense	\$ 72,336	\$ 63,882	\$ 63,877	99.99	\$ 5	0.01
56	MCFLS Catalog Enhancement Expe	\$ 65,674	\$ 80,574	\$ 67,302	83.53	\$ 13,272	16.47
57	Member Catalog Enhancement Exp	\$ 25,627	\$ 25,627	\$ 23,627	92.20	\$ 2,000	7.80
58	MCFLS Postage Expense	\$ 600	\$ 600	\$ 519	86.50	\$ 81	13.50
59	Member Postage Expense	\$ 25,000	\$ 25,000	\$ 22,225	88.90	\$ 2,775	11.10
60	Member Forms/Supplies Expense	\$ 25,000	\$ 25,000	\$ 8,828	35.31	\$ 16,172	64.69
61	Telephone Expense	\$ 5,000	\$ 5,000	\$ 2,361	47.22	\$ 2,639	52.78
62	Meetings Expense	\$ 500	\$ 500	\$ 278	55.60	\$ 222	44.40
63	Insurance Expense	\$ 11,500	\$ 11,500	\$ 11,259	97.90	\$ 241	2.10
64	Legal Expense	\$ 500	\$ 500	\$ -	0.00	\$ 500	100.00
65	Audit Expense	\$ 12,250	\$ 12,250	\$ 10,000	81.63	\$ 2,250	18.37
66	Payroll Service Expense	\$ 4,200	\$ 5,200	\$ 2,725	52.40	\$ 2,475	47.60
67	III Software Support Expense	\$ 246,311	\$ 246,311	\$ 241,214	97.93	\$ 5,097	2.07
68	III TNS Subscr Exp	\$ 12,224	\$ 12,224	\$ 12,224	100.00	\$ -	0.00
69	Member Telecomm. Expense	\$ 16,800	\$ 16,800	\$ 8,400	50.00	\$ 8,400	50.00
70	MCFLS Telecomm. Maint. Expense	\$ 10,000	\$ 10,000	\$ 3,250	32.50	\$ 6,750	67.50
71	OCLC Expense	\$ 130,165	\$ 130,165	\$ 125,000	96.03	\$ 5,165	3.97
72	MCFLS Computer Room Equipment	\$ 5,000	\$ 25,000	\$ 13,533	54.13	\$ 11,467	45.87
73	MCFLS Software Expense	\$ 2,500	\$ 2,500	\$ 2,962	118.48	\$ (462)	(18.48)
74	MCFLS Equipment Expense	\$ 12,000	\$ 15,000	\$ 13,264	88.43	\$ 1,736	11.57
75	Member Special Projects Expens	\$ 80,000	\$ 80,000	\$ 59,098	73.87	\$ 20,902	26.13
76	Sorting and Delivery Expense	\$ 291,700	\$ 291,700	\$ 164,503	56.39	\$ 127,197	43.61
77	South Central Delivery Expense	\$ 21,697	\$ 21,697	\$ 10,849	50.00	\$ 10,848	50.00
78	Auto Payment/Maintenance Exp.	\$ 1,000	\$ 1,000	\$ 31	3.10	\$ 969	96.90
79	MPL Resource Contract Expense	\$ 185,596	\$ 185,596	\$ 92,798	50.00	\$ 92,798	50.00
80	MPL Rent Lease Contract Exp.	\$ 129,815	\$ 129,815	\$ 64,908	50.00	\$ 64,907	50.00
81	ILS Expense	\$ 37,000	\$ 37,000	\$ 18,225	49.26	\$ 18,775	50.74
82	MCFLS Catalog Cont Exp to MPL	\$ 285,532	\$ 285,532	\$ 142,766	50.00	\$ 142,766	50.00
83	Member Catalog Contract Exp.	\$ 149,846	\$ 149,846	\$ 74,923	50.00	\$ 74,923	50.00
84	MCFLS Collection Dev Tool Exp	\$ 28,000	\$ 28,000	\$ 23,800	85.00	\$ 4,200	15.00
85	Internet Expense	\$ 20,500	\$ 20,500	\$ 11,195	54.61	\$ 9,305	45.39
86	Contingency Expense	\$ 29,029	\$ 34,334	\$ 4,409	12.84	\$ 29,925	87.16
87	LSTA Technology Grant Expense	\$ -	\$ 17,107	\$ 17,107	100.00	\$ -	0.00
88	Member Digital Content Exp	\$ 216,732	\$ 216,732	\$ 215,187	99.29	\$ 1,545	0.71
89	Marketing	\$ 10,000	\$ 10,000	\$ 7,293	72.93	\$ 2,707	27.07
90	MCFLS Strategic Planning Exp	\$ 4,800	\$ 6,166	\$ 6,166	100.00	\$ -	0.00
91	Cooperative Purchasing Sub Exp	\$ 3,000	\$ 3,000	\$ -	0.00	\$ 3,000	100.00
92	Member PC Mngmt License Ex	\$ 1,875	\$ 1,875	\$ 1,876	100.05	\$ (1)	(0.05)
93	Member MKE Mixer Exp	\$ 1,400	\$ 1,400	\$ -	0.00	\$ 1,400	100.00
94	<b>Total General Expenditures</b>	\$ 2,914,932	\$ 2,995,006	\$ 2,073,729	69.24	\$ 921,277	30.76
95							
96	<b>Special Expenditures</b>						
97	W. Milwaukee Borrowing Expense	\$ 52,916	\$ 52,916	\$ 52,915	100.00	\$ 1	0.00
98	RB - MCFLS Payment Expense	\$ 1,034,610	\$ 1,034,610	\$ 1,034,609	100.00	\$ 1	0.00
99	Ecommerce Expense	\$ 200,000	\$ 200,000	\$ 132,506	66.25	\$ 67,494	33.75
100	Sierra Server Implementation	\$ 100,000	\$ 93,000	\$ 89,096	95.80	\$ 3,904	4.20
101	<b>Total Special Expenditures</b>	\$ 1,387,526	\$ 1,380,526	\$ 1,309,126	94.83	\$ 71,400	5.17
102							
103	<b>Total Expenditures</b>	\$ 4,302,458	\$ 4,375,532	\$ 3,382,855	77.31	\$ 992,677	22.69
104							
105	<b>Revenue/Expenditures +/-</b>			\$ 861,095			

Required by Wis. Stat. §§ 43.17(5) and 43.24(3)

## GENERAL INFORMATION

Library System

Milwaukee County Federated Library System

Describe significant needs and problems that influenced the development of this and other system plans.

In late 2018 and the spring of 2019, MCFLS engaged with member libraries on a new strategic planning initiative that identified several needs to be addressed by the system. The result was an ambitious set of directives in the 2020-2024 MCFLS Strategic Plan. Among these were improvements in technology and improving the user experience, particularly the experience for users on mobile devices. Another high priority identified by members was a need for investment in marketing system and local library resources in addition to advocacy for their libraries and communities.

MCFLS is challenged to meet these needs and as a result will restructure contracts and agreements to allocate enough funding to meet those directives. Rising costs for the hoopla streaming service, another strategic plan initiative, have forced the system to already reduce the number of max checkouts to ensure the service remains viable. Although the service has been popular, the rising costs will force the system and members to continually re-evaluate this investment. State and county aid levels will remain flat for 2020 making the completion of these directives an even more difficult proposition for the system and members.

Because of the system's small geographic area and dense population, MCFLS member libraries need to work together closely to meet the needs of residents that often don't notice or understand the differences between each library. This has affected the development of this plan and other plans. The 2020-2024 MCFLS Strategic Plan in particular includes language specifically aimed at providing more system level resources and seeking consistent circulation policies across libraries to reduce confusion among patrons.

Many of the member library communities are struggling with revenue for their library even in a period of economic growth. The restructured contracts and agreements make it possible for MCFLS to provide new or enhanced services, but this shifts some of the burden to members. Many member libraries rely heavily on MCFLS reciprocal borrowing and resource library payments; these payments provide important services for member libraries directly. The larger impact is that while these contracts provide some relief to member libraries, system services may suffer in comparison to others within the state.

Did the library system consult member libraries in the development of this plan?

- ☐ No, the library system did not include member libraries in the development of this plan.
- ☒ Yes, the library system included member libraries in the development of this plan.

**If yes, describe the planning environment and process for this system plan. Include how member libraries are involved in plan development and review:**

Member libraries were shown the plan in advance of the September 5<sup>th</sup> Library Directors Advisory Council (LDAC) meeting and invited to make comment and suggest changes either at the meeting itself or via email. The plan will be presented to the MCFLS Board for approval in September 2019.

Does the library system have a formally appointed advisory committee under Wis. Stat. § 43.17(2m)?

- ☐ No, the library system does not have a formally appointed advisory committee.
- ☒ Yes, the library system has a formally appointed advisory committee.

**If the system appoints an advisory committee under Wis. Stat. § 43.17(2m), describe how the system makes appointments, posts meetings, and how the advisory committee reports to the library system board. Include a list of any additional system planning documents with the period covered and attach any planning documents which have not previously been provided to the Division:**

The system has a designated advisory committee called the Library Directors Advisory Council, or LDAC. This committee reports directly to the MCFLS Board and has been in place for many years. Each MCFLS member library is granted one appointed member on the LDAC with voting rights; Milwaukee Public, by virtue of its role as resource library, is granted an additional position on the LDAC committee.

Members of the LDAC meet regularly each month to discuss matters of importance to the system and advise the MCFLS Board and system staff on any topics that come before it. While most informational subjects are sent to the LDAC group via an email

**GENERAL INFORMATION (cont'd.)**

distribution list maintained by the system, matters that require discussion or action are added to the regular agenda each month. The meetings are posted to a regular distribution list that includes the LDAC members as well as the MCFLS Board of Trustees. The agenda packets (which include minutes) are added to the system website as soon as they are sent via email. Additionally, the chair of LDAC attends regular MCFLS Board meetings, submits a written report and verbally delivers that report to the Trustees.

The 2020-2024 MCFLS Strategic Plan will be available at <https://mcfls.libguides.com/admin/system-agreements-planning>. The plan includes four major strategic directions:

**Technology:** Ensure member libraries are supported with a high-quality and innovative technology infrastructure and flexible training to provide the best possible online and in-library technology user experience.

**Communication:** Provide voice and visibility for the system, its member libraries, and county-wide services and resources to broadly communicate the value and opportunities MCFLS libraries provide to our communities.

**Member Library Management and Services Support:** Connect members to each other and to information to encourage collaboration, sharing, and collective learning; improve and innovate library services; and provide tools for effective operational and strategic decision-making.

**Organizational Support and Structure:** Strengthen the core foundations for the delivery of system services to ensure MCFLS member libraries are supported and positioned to be successful.

Work has already begun on the strategic plan, including the implementation of a new mobile app and creation of a marketing and advocacy committee, two high priorities identified by members during surveys and an all-day development meeting held in February 2019.

Other planning documents include the Interlibrary Services Contract with the Milwaukee Public Library, the 2020-2024 Cataloging Contract, the MCFLS Membership Agreement, the 2020-2024 ILS, Resource Sharing, and Technology Agreement, and the 2020-2024 Resource Library Agreement. The Cataloging, Resource and ILS agreements will be approved this Fall and available at <https://mcfls.libguides.com/admin/system-agreements-planning> before the January 15<sup>th</sup> deadline.

**ASSURANCES**

The following plan and compliance document provides assurance that your public library system intends to comply with all statutory requirements for public library systems for calendar year **2020**. Indicate, with a check, your system's intent to comply with each system requirement and provide the requested information under each system requirement.

**Wis. Stat. § 43.24(2) For a public library system to qualify for and maintain its eligibility for state aid under this section it shall ensure that all of the following are provided:**

**Membership Agreements**

- ☒ Wis. Stat. § 43.24(2)(a) Written agreements that comply with Wis. Stat. § 43.15(4)(c)4 with all member libraries.
- ☒ The system will provide a sample copy of the agreement with a list of all members signing and the dates signed to the Division by January 15. (The system does not need to file multiple copies of the same agreement; only a sample copy of each type of agreement is necessary.)

**If the system is providing the sample copy and list of members signing through a publicly available webpage, provide the URL here:**

<https://mcfls.libguides.com/admin/system-agreements-planning>

**Resource Library Agreement**

- ☒ Wis. Stat. § 43.24(2)(b) Backup reference, information and interlibrary loan services from the system resource library, including the development of and access to specialized collections, as evidenced by a written agreement with that library.
- ☒ The system will provide a signed copy of the resource library agreement to the Division by January 15.

**If the system is providing the resource library agreement through a publicly available webpage, provide the URL here:**

<https://mcfls.libguides.com/admin/system-agreements-planning>

**ASSURANCES (cont'd)**

**Reference Referral, Interlibrary Loan, and Technology**

- ☒ Wis. Stat. § 43.24(2)(d) Referral or routing of reference and interlibrary loan requests from libraries within the system to libraries within and outside the system.

**List ongoing activities related to this requirement:**

MCFLS contracts with the Milwaukee Public Library to provide this service to all member libraries. The Milwaukee Public Library also contracts with the Reference and Loan Library to meet an agreed upon number of requests from Wisconsin residents for interlibrary loan materials. Interlibrary loan requests within the system are handled through the shared ILS and system-provided delivery.

MCFLS contracts with the Milwaukee Public Library to provide back-up reference as the system resource library. As part of the 2020-2024 Resource Library contract, MPL also provides training, consulting, and other assistance to other member libraries and their staff. An annual report of resource library activities is shared with the MCFLS Board each February.

MCFLS provides:

- \*remote authentication services for reference databases that member libraries offer to the public;
  - \*online forms for public requests for new materials;
  - \*system-wide email through Outlook 365 and website hosting;
  - \*coordination of the use of third-party products working with the ILS, including computer management software, RFID software, and enhanced content for the online catalog;
  - \*regular lists of popular materials in the library catalog;
  - \*and coordination of group purchasing of electronic databases.
- \*A major service program MCFLS supports is reciprocal borrowing across municipal borders. This ongoing activity supports net lender member libraries through the distribution of 38% of state aid and supports those libraries in their ability to offer quality service and collections for all users. This is an ongoing activity for 2020.
- \*MCFLS contracts with the Milwaukee Public Library to provide centralized cataloging for all materials in the system.
- \*In 2019, MCFLS significantly upgraded on-site hardware and replaced three servers related to delivery of the ILS software (two Sierra servers and one Encore server). In addition, the system added a Unitrends backup appliance that will backup all onsite hardware and system staff machines. We hope this Unitrends appliance can be used within the context of the state backup solution that is currently being implemented.
- Indicate new or priority activities relating to this requirement for the plan year (if none, indicate so):**
- \*As part of the new strategic plan, contract with a new vendor to provide a new and improved mobile app for Milwaukee County residents.
  - \*As part of the new strategic plan, provide a new annual report on technology activities provided by the system, including current equipment hardware lists and recommended settings.
  - \*System staff will create a variety of easily accessible and usable training opportunities and resources for member library staff. Libraries will be surveyed to determine their training needs.



**ASSURANCES (cont'd)**

**Inservice Training**

- ☒ Wis. Stat. § 43.24(2)(e) Inservice training for participating public library personnel and trustees.

The Division interprets inservice training to incorporate a range of in-person and virtual continuing education opportunities.

**List ongoing activities related to this requirement.**

MCFLS continues to participate as a member of the SEWI continuing education consortium, managed through the Bridges Library system. Through this partnership, MCFLS offers member libraries regular continuing education opportunities. The MCFLS Library Systems Administrator works with the MCFLS Director to coordinate continuing education planning, with MCFLS staff reviewing CE hours related to member library director certification. MCFLS also provides regular in-person, hands on training sessions through staff and vendor representatives on MCFLS-specific products and services. Regular training on ILS functionality is provided, as is training on digital streaming services and traditional databases. Additionally, MCFLS participates financially in statewide online training events, such as the Trustee Training Week, Tech Days and Wild Wisconsin Winter Webinar series. MCFLS and member library staff have also participated as speakers in these series.

**Indicate new or priority activities relating to this requirement for the plan year (if none, indicate so):**

MCFLS staff will be again offering a set of training sessions designed to improve staff knowledge of the Sierra ILS and electronic resources offered throughout the system. After surveying member libraries to determine training needs, MCFLS staff will also create new training content as part of the strategic plan. Staff plan to create short videos and instructional content that is practical, task specific, and related to system-wide ILS, digital resources, and technology member libraries and patrons use. This is also a new activity derived from the strategic plan.

**Identify the names and email addresses of continuing education staff employed by the system for continuing education services:**

**If the system contracts with another system or entity to plan and conduct continuing education services, list that system or entity and provide a link to, or copy of, the current agreement:**

Bridges Library System

<https://mcfls.libguides.com/admin/system-agreements-planning>

**Delivery and Communication**

- ☒ Wis. Stat. § 43.24 (2)(fm) Electronic delivery of information and physical delivery of library materials to participating libraries.

**List ongoing activities related to this requirement. For physical delivery reference resources, personnel, and vendors.**

MCFLS administers system-wide daily (M-F) physical delivery to every library in the system through a contract with Action Logistics. MCFLS fully funds this service for member libraries. MCFLS also funds regular delivery to other systems through the South Central Library Delivery service. In 2017 MCFLS improved its ability to provide electronic delivery of information through an email upgrade to Office 365 for all member libraries. MCFLS manages the wide area network connecting member libraries to the catalog and out to the internet. MCFLS also manages and funds the library's internet connection through WiscNet. The system intranet page has been converted to a simpler, more easy to use format using LibGuides CMS. The MCFLS network administrator has completed a clean up of various email distribution lists maintained by the system and made it easier for member library directors to update these lists.

**Indicate new or priority activities relating to this requirement for the plan year (if none, indicate so):**

\*Pending approval MCFLS plans to upgrade both WAN and Internet lines from 500 Mbps to 1 Gbps. This will allow us to support additional growth as more bandwidth is required at member libraries.

\*The MCFLS system website will be fully transitioned to Wordpress in 2020. Plans to upgrade the CountyCat splash screen are also in the works and we hope will be completed in 2020.

**ASSURANCES (cont'd)**

**Service Agreements**

- ☒ Wis. Stat. § 43.24(2)(g) Service agreements with all adjacent library systems.
- ☒ The system will provide a copy of the agreements to the Division by January 15. The agreements with adjacent systems – including consulting agreements, consortium agreements, etc. – must include a list of all systems signing the agreement.

**If the system is providing the service agreements through a publicly available webpage, provide the URL here:**

<https://mcfls.libguides.com/admin/system-agreements-planning>

**If the system is providing the service agreements through a publicly available webpage, provide a brief description of the types and number of agreements here:**

**Other Types of Libraries**

- ☒ Wis. Stat. § 43.24(2)(L) Cooperation and continuous planning with other types of libraries in the system area, which results in agreements with those libraries for the appropriate sharing of library resources to benefit the clientele of all libraries in the system area.
- ☒ The system will have agreements with other types of libraries, or if the system participates in a cooperation agreement with a multitype organization to meet the purposes of this goal, there is established a clear link between the system and the individual members of the multitype organization. The system will provide a copy of the agreement with a list of all signing libraries to the Division by January 15.

**If the system is providing the agreements with other types of libraries through a publicly available webpage, provide the URL here:**

**If the system is providing the agreements with other types of libraries through a publicly available webpage, provide a brief description of the types and number of agreements here:**

**Library Technology and Resource Sharing Plan**

- ☒ Wis. Stat. § 43.24(2)(m) Planning with the division and with participating public libraries and other types of libraries in the area in regard to library technology and the sharing of resources. By January 1, 2000, and every fifth January 1 thereafter, the public library system shall submit to the division a written plan for library technology and the sharing of resources.
- ☒ The system will provide the current plan for library technology and resource sharing to the Division by January 1, 2020. See [the Library System Technology and Resource Sharing plan webpage](#) for more information.

**If the system is providing the current technology and resource sharing plan through a publicly available webpage, provide the URL here:**

<https://mcfls.libguides.com/admin/system-agreements-planning>

**Is the plan current and comprehensive for the technology and resource sharing services the system provides?**

- ☒ Yes, the library system technology and resource sharing plan is current and comprehensive for the technology and resource sharing services the system provides.
- ☐ No, the library system technology and resource sharing plan is not current or comprehensive for the technology and resource sharing services the system provides or will provide.

**If no, describe what the system has added, changed, or eliminated from the plan in effect (and describe how the changes were reviewed with member libraries and approved by the system board):**

**Indicate new or priority activities relating to this requirement for the plan year:**

\*Training: MCFLS staff will develop new technology training opportunities, tools and resources that will accommodate a variety of needs and provide common system-wide learning experiences.

\*New Mobile App: System staff have surveyed member libraries and arranged demos to select a new mobile app to act as the conduit for mobile users of the catalog and libraries. The app will be implemented in late 2019, but training and improvements will be ongoing in 2020.

\*Technology Infrastructure: In 2020, system staff will start the process of assisting to establish standards related to technology equipment and settings by providing an annual report detailing system activities in the past 12 months and providing recommended hardware lists, and browser PC and printer settings. In the future, system staff will provide more assistance to libraries with regard to technology lifecycle planning.

**ASSURANCES (cont'd)**

**Professional Consultation**

- ☒ Wis. Stat. § 43.24(2)(h) Professional consultant services to participating public libraries.

**Identify consultants, specific service areas, and related activities. If the consultant is employed by a member library, indicate the library and the consultant's title:**

**Indicate new or priority activities relating to this requirement for the plan year (if no change from current year, indicate *None*):**

None

**Inclusive Services**

- ☒ Wis. Stat. § 43.24(2)(k) Promotion and facilitation of library service to users with special needs.

The Division interprets services to users with special needs as inclusive services. Inclusive library services are holistic, spanning library policies, collections, space, and services. Inclusive services reflect equity and accessibility for all members of the community, including services to individuals or groups for whom using the public library is difficult, limited, or minimized.

**Indicate new or priority activities relating to this requirement for the plan year:**

The Milwaukee Bucks reading program is managed through the MCFLS office. The system supports multiple member libraries with Memory Café programs including financial support for the South Shore Libraries Memory Café. MCFLS has participated in the LibraryNow project (Milwaukee Public Library) since its inception. This project puts access to library resources into the hands of all Milwaukee Public School students, including many underserved or marginalized young people. Standing library committees, including the Adult & Reference Services committee, the Youth Services committee, and the Young Adult services committee, frequently include inclusive services as a topic in their regular meetings. For example, the Adult & Reference Services committee will have special presentations on serving an aging population and a special tech show-and-tell that features assistive technologies. The system is also working with a Milwaukee Public Library staff member on providing more awareness of Government Alliance on Race and Equity (GARE) background and resources available to member libraries.

**Other Service Programs**

Wis. Stat. § 43.24(2)(i) Any other service programs designed to meet the needs of participating public libraries and the residents of the system area, as determined by the public library system board after consultation with participating public libraries.

**List each "other" service program individually with ongoing activities and new or priority activities for the plan year under each program. For instance, if the system provides a bookmobile service program, list ongoing activities and new or priority activities for the bookmobile program. (Do not lump miscellaneous activities under a single "other" program.)**

**Administration**

- ☒ The system will not expend more than 20 percent of state aid received in the plan year for administration.
- ☒ The system will submit the 2019 system audit to the Division no later than September 30, 2020.

**Budget**

- ☒ The system completed and included the budget by service program category and fund source for the plan year ([see guidelines](#)).

**COLLABORATIVE ACTIVITIES**

Summary of Activities *Briefly describe collaborative activities with other libraries, public library systems, and other organizations. Exclude services and activities listed in the system's 2020 resource library contract.*

In 2019, MCFLS collaborated with Bridges and Kenosha Library Systems to provide cybersecurity training through a vendor called KnowBe4. Staff are tested and trained regularly each month to be better aware of malicious threats through email. MCFLS also has worked with Bridges and Lakeshore Library Systems on a marketing campaign focused on September library card sign-up month. To our knowledge this is the first multi-system marketing campaign attempted in the state. The campaign includes a consistent message delivered through billboards, Facebook ads and radio spots aimed at increasing the number of active cardholders. Evaluation is also a part of the campaign.

In 2019, MCFLS pledged its share of LSTA resources to fund the backup project being coordinated by staff at SCLS and others. The system's participation in the Dell purchasing group statewide will save our members a great deal of money on the purchase of new computers and hardware.

MCFLS continues to contribute to statewide projects through the WLA. The system funded multiple scholarships to the WLA Leadership Institute and offered continued financial support for WLA lobbying activities at the state level.

The system will continue to collaborate with other systems to provide support for Trustee Training Week which continues to grow in popularity. The system also offers financial support for the Wild Wisconsin Winter Web Conference. The collaboration with SEWI to provide high quality continuing education for our member libraries is extremely valuable and a model for the state. The system also collaborates and offers tech support and assistance for Tech Days each September.

Cost Benefit *For each activity above, list the activity name and estimated cost benefit realized.*

Activity	Amount
1. Marketing collaboration	\$10,000
2. KnowBe4 Cybersecurity training	\$17,000
3. Statewide Dell purchasing	\$15,000
4. Trustee training week	\$1,500
5. Wild Wisconsin Winter Web Conference	\$1,500
6. SEWI Continuing Education	\$15,000
7. Tech Days	\$2,500
8. WLA Projects	\$10,000

Cost Benefit For each activity above, list the activity name and estimated cost benefit realized.

Activity	Amount
9. Statewide backup collaboration	\$5,000
10.	
<b>Cost Benefit Total</b>	<b>\$77,500</b>

**CERTIFICATION**

**WE, THE UNDERSIGNED, CERTIFY** that to the best of our knowledge, the information provided in this document and any attachments is true and correct, and that the system will be in full compliance with all applicable provisions of Chapter 43 of the Wisconsin Statutes for the year **2020**.

Name of System Director	Signature of System Director ➤	Date Signed <i>Mo./Day/Yr.</i>
Name of System Board President	Signature of System Board President ➤	Date Signed <i>Mo./Day/Yr.</i>

**FOR DPI USE  
LIBRARY SYSTEM PLAN APPROVAL**

Pursuant to Wis. Statutes, the plan contained herein is: <input type="checkbox"/> Approved <input type="checkbox"/> Provisionally Approved <i>See Comments.</i> <input type="checkbox"/> Not Approved <i>See Comments.</i>	DLT Assistant Superintendent Signature ➤	Date Signed <i>Mo./Day/Yr.</i>
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Comments

PUBLIC LIBRARY SYSTEM 2020 ANNUAL PROGRAM BUDGET					
Program	2020 Public Library System Aid	System Aid Carryover and Interest Earned	Other State and Federal Library Program Funds	All Other Income	Total
<b>Technology, Reference, and Interlibrary Loan*</b>					
1. Technology	\$518,128	\$5,000	\$11,200	\$1,063,657	
2. Reference	\$178,457				
3. Interlibrary Loan	\$36,450				
4.					
5. Electronic Resources	\$161,305	\$35,000		\$303,588	
<b>Program Total</b>	<b>\$894,340</b>	<b>\$40,000</b>	<b>\$11,200</b>	<b>\$1,367,245</b>	<b>\$2,312,785</b>
<b>Continuing Education and Consulting Service*</b>					
1. Continuing Education	\$48,190				
2. Consulting	\$73,976				
<b>Program Total</b>	<b>\$122,166</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>\$122,166</b>
<b>Delivery Services</b>	<b>\$325,269</b>				<b>\$325,269</b>
<b>Library Services to Special Users</b>	<b>\$7,254</b>				<b>\$7,254</b>
<b>Library Collection Development</b>					<b>\$0</b>
<b>Direct Payment to Members for Nonresident Access</b>	<b>\$1,085,020</b>			<b>\$52,916</b>	<b>\$1,137,936</b>
<b>Direct Nonresident Access Payments Across System Borders</b>					<b>\$0</b>
<b>Library Services to Youth</b>	<b>\$4,003</b>				<b>\$4,003</b>
<b>Public Information</b>	<b>\$65,394</b>				<b>\$65,394</b>
<b>Administration</b>	<b>\$341,792</b>				<b>\$341,792</b>
<b>Subtotal</b>	<b>\$1,828,732</b>	<b>\$0</b>	<b>\$0</b>	<b>\$52,916</b>	<b>\$1,881,648</b>
<b>Other System Programs</b>					
1. Multi-type	\$8,081				\$8,081
2. Member Office	\$2,000			\$47,500	\$49,500
<b>Program Total</b>	<b>\$10,081</b>	<b>\$0</b>	<b>\$0</b>	<b>\$47,500</b>	<b>\$57,581</b>
<b>Grand Totals</b>	<b>\$2,855,319</b>	<b>\$40,000</b>	<b>\$11,200</b>	<b>\$1,467,661</b>	<b>\$4,374,180</b>

\* These programs may be divided into subprograms at the discretion of the system. If choosing not to use subprograms, enter amounts on line 1.  
 Line 5 is reserved for the amounts budgeted for electronic resources ([see program budget guidelines](#)).

**709 North Eighth Street  
Milwaukee, WI 53233**

**PH: 414-286-8149**

**FAX: 414-286-3209**

September 30, 2019

Kurt Kiefer, Assistant State Superintendent  
Division for Libraries and Technology  
Department of Public Instruction  
125 South Webster Street  
Madison, WI 53703

Dear Mr. Kiefer,

The Wisconsin Department of Public Instruction's Division for Libraries and Technology have requested that the Milwaukee County Federated Library System (MCFLS) submit a plan to the state addressing how the Hales Corners Library, Milwaukee Public Library and West Allis Public Library will address non-compliance with the state annual report deadline.

The MCFLS system director, Steve Hesel, has addressed the issue of non-compliance with all three libraries and has received from each director a set of action steps they will use to ensure compliance in 2020. These steps are listed below and each director's full response is included as an attachment to this plan. Director Hesel has also spoken to all the directors at a recent LDAC meeting to remind member libraries of the statutory deadline and will continue to do so moving forward. In addition, the system has included language in the new MCFLS ILS, Resource Sharing and Technology agreement identifying both system and member library obligations regarding the state annual report, including the March 1<sup>st</sup> deadline.

#### Hales Corners

Obstacles. For the 2018 annual report the Hales Corners Library Board struggled with changes in Village government, a new Village President, and a lack of communication with regards to an evolving budgeting process. The Library's 2019 operating budget was adopted by the Village Board November 12, 2018; however the 2019 salary budget was not adopted until March 11, 2019.

Action Steps. The Hales Corners Library suggests the following plan:

1. Include the March 1st deadline as part of the library's budget proposal to the Village Board.
2. Include the March 1st deadline as part of the library's oral presentation to the Village Board.
3. If the Village budget process goes beyond November, inform the MCFLS and the DPI of the situation.

All other parts of the Hales Corners Library's state annual report process are in place to meet the March 1st deadline.

#### Milwaukee

Obstacles. In 2019, MPL experienced significant change in their business department, which is responsible for completing their submission. Additionally, the method of managing the data was dispersed among a

number of individuals, making their internal process inefficient and cumbersome for their new staff.

While MPL expenditure data should be ready to report by March 1<sup>st</sup>, the City's financials are typically not fully processed until later in March or April. Further, the Library Board has a recess during the month of February and the timing of their January and March meetings make it nearly impossible to have the report prepared, distributed, reviewed and approved prior to the deadline.

Action Steps. The Milwaukee Public Library will take several steps to overcome these obstacles:

1. MPL has added a data analyst to their team who, among other duties, will be responsible for completing the report. In preparation, they have been gathering and organizing their datasets into a single point of access, which should streamline and expedite their submission.
2. Director Paula Kiely will bring the annual report to the Board's attention at their January 28, 2020 meeting and seek approval for the Board President to act on the Board's behalf and approve the report during the month of February. In seeking this approval, Director Kiely will stress the consequences of being late in their submissions. The submitted report will be presented to the full Board at their March 24, 2020 meeting.
3. As to the timing of the needed information from the City, MPL will notify the Budget Office of their need for the data and seek their assistance in providing the most up to date information possible.

#### West Allis

Obstacles. In recent years, West Allis Public Library has failed to meet the deadline due in great part to the necessity for the Library to rely on the City of West Allis to provide essential financial documents. Another contributing factor is the meeting date of the West Allis Public Library Board of Trustees. The board meets the fourth Wednesday of each month and often the Finance Department will not submit their requested financial data until the first of each month.

Action Steps. The West Allis Public Library has submitted the following set of actions:

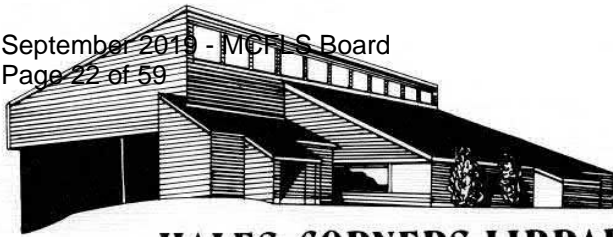
1. The library director will submit a request to the City of West Allis Finance Department for the necessary financial information the first week of January.
2. If they have not received the requested data by the end of January, the director will directly contact the City of West Allis Finance Director and ask that the data be expedited, and remind her that the Library is on a deadline to complete the annual report.

Within the past 15 months, the City of West Allis has hired a new Finance Director and she has successfully reorganized that department, which is noticeably more responsive.

Please contact Director Hesar ([steve.hesar@mcfls.org](mailto:steve.hesar@mcfls.org)) know if you have additional questions regarding this compliance plan. Thank you.

Paul M. Ziehler  
President, Milwaukee County Federated Library System Board





## HALES CORNERS LIBRARY

5885 South 116th Street **W.BEN HUNT CENTER** Hales Corners WI 53130

Telephone (414) 529-6150

September 26, 2019

Steve Hesel, Director  
Milwaukee County Federated Library System  
709 N. 8<sup>th</sup> Street  
Milwaukee, WI 53233

Dear Steve,

The Wisconsin Department of Public Instruction's (DPI) Division for Libraries and Technology have requested that the Milwaukee County Federated Library System (MCFLS) submit a plan to the state addressing how the Hales Corners Library will address non-compliance with the state annual report deadline.

Hales Corners Library works diligently to submit our report on time; however, for the 2018 report the Library Board struggled with changes in Village government, a new Village President, and a lack of communication with regards to an evolving budgeting process. The Library's 2019 operating budget was adopted by the Village Board November 12, 2018; however the 2019 salary budget was not adopted until March 11, 2019.

Your presentation at the August 22<sup>nd</sup> Library Board meeting was a good reminder that the Library Board will need to work more closely with the Village Board to ensure the library's budget is adopted prior to the March 1<sup>st</sup> deadline for submitting the state annual report.

The Hales Corners Library suggests the following plan:

1. Include the March 1<sup>st</sup> deadline as part of the library's budget proposal to the Village Board
2. Include the March 1<sup>st</sup> deadline as part of the library's oral presentation to the Village Board
3. If the Village budget process goes beyond November, inform the MCFLS and the DPI of the situation.

All other parts of the library's state annual report process are in place to meet the March 1<sup>st</sup> deadline.

Please let me know if you have any questions or concerns.

Sincerely,

Patricia Laughlin  
Library Director

*Our mission is to provide the community with a space dedicated  
to the power of knowledge and technology, the world of culture, and  
the joy of reading by providing excellence in library services, resources, and programs.*

Paula A. Kiely  
Director

September 17, 2019

Steve Heser  
Executive Director  
Milwaukee County Federated Library System  
709 N. 8th Street  
Milwaukee, WI 53233

RE: Compliance with Annual State Report Deadline

Dear Mr. Heser, 

Thank you for making me aware of the Wisconsin Department of Public Instruction's Division for Libraries and Technology request that the Milwaukee County Library System submit a plan addressing how the Milwaukee Public Library (MPL) and other member libraries will address non-compliance with the annual state report deadline of March 1.

MPL tracks a multitude of data points throughout the year, including those needed to respond to the annual state report in a timely fashion. Unfortunately, our submission was late in 2019 and for this, I apologize. We experienced significant change in our business department, which is responsible for completing our submission. Additionally, the method of managing the data was dispersed among a number of individuals, making our internal process inefficient and cumbersome for our new staff.

I am happy to report that in the last year we have added a data analyst to our team who, among other duties, will be responsible for completing the report. In preparation, we have been gathering and organizing our datasets into a single point of access, which should streamline and expedite our submission.

Additional reasons for the delay are a bit more challenging to resolve. While our expenditure data should be ready to report by March 1, the City's financials are typically not fully processed until later in March or April. Further, the Library Board has a recess during the month of February and the timing of their January and March meetings make it nearly impossible to have the report prepared, distributed, reviewed and approved prior to the deadline.

To overcome these challenges, we will take several steps. First, I will bring this to the Board's attention at their January 28, 2020 meeting and seek approval for the Board President to act on the Board's behalf and approve the report during the month of

MILWAUKEE  
PUBLIC LIBRARY

February. In seeking this approval, I will stress the consequences of being late in our submissions. The submitted report will be presented to the full Board at their March 24, 2020 meeting.

As to the timing of the needed information from the City, we will notify the Budget Office of our need for the data and seek their assistance in providing the most up to date information possible.

I believe these steps will permit us to complete our submission on time, without diminishing the Board's governing responsibilities.

Thank you for your assistance in working through this challenge and for helping to develop a workable strategy. I will be happy to discuss further as needed.

Sincerely,



Paula Kiely  
Director

C: Michele Bria, MPL Board President





**Michael Koszalka**  
Director  
West Allis Public Library  
mkoszalka@westalliswi.gov  
414.302.8534

DATE: September 12, 2019  
To: Steve Hesel, Director – Milwaukee County Federated Library System (MCFLS)  
FROM: Michael Koszalka, Director – West Allis Public Library *WK*  
RE: Compliance with Annual Report deadline

Each year, a goal of the West Allis Public Library (WAPL) is to submit the state annual report in compliance with the deadline. In recent years, WAPL has failed to meet the deadline due in great part to the necessity for our Library to rely on the City of West Allis to provide essential financial documents.

Another contributing factor is the meeting date of the West Allis Public Library Board of Trustees. The board meets the fourth Wednesday of each month and oftentimes the Finance Department oftentimes will not submit our requested financial data until the first of each month.

To remedy this situation, I will submit a request to the City of West Allis Finance Department for the necessary financial information the first week of January. If we have not received the requested data by the end of January, I will directly contact the City of West Allis Finance Director and ask that the data be expedited, and remind her that the Library is on a deadline to complete the annual report.

Within the past 15 months, the City of West Allis has hired a new Finance Director, and she has successfully reorganized that department. As a result, the Finance Department is noticeably more responsive, and I'm confident that the problems we have encountered in the past will no longer be evident as we move forward.

Finally, after the 2019 delayed submission of the annual report occurred at WAPL; a personal appeal to the Finance Department to resolve the issue was made on behalf of the Library by former City Administrator (and current MCFLS board President), Paul Ziehler. I believe that Mr. Ziehler's standing and reputation will contribute positively for the process to be expedited more efficiently in the future.

I'm very hopeful that all of the above will work to resolve the problems that beset the process in 2019.

Milwaukee County Federated Library System ILS, Resource Sharing, and Technology  
Agreement, 2020-2024

RECITALS

WHEREAS, MCFLS is organized, exists, and maintains a public library system pursuant to the provisions of Chapter 43, Wisconsin Statutes; and

WHEREAS, the \_\_\_\_\_ Library is organized under Sections 43.52 or 43.53, Wis. Stats, is a member in good standing of MCFLS and agrees to share resources in accordance with the requirements of Chapter 43, and

WHEREAS, the \_\_\_\_\_ Library has signed the agreement to be a member of MCFLS, and

WHEREAS, the \_\_\_\_\_ Library and System have determined that cooperative efforts to provide a fully functioning library catalog will permit more efficient library service and will provide great and lasting benefits to its patrons; and

WHEREAS, the \_\_\_\_\_ Library and System have determined that with a shared library come additional rights and responsibilities for both Library and System in order to ensure the maximum benefit of technological cooperation, these additional rights and responsibilities in relation to well-organized lending of materials and sharing with other libraries in the system; and

WHEREAS, the \_\_\_\_\_ Library and System are partners in providing library service and, as such, have a shared responsibility to maximize the effectiveness and integrity of the various technology systems;

NOW, THEREFORE, BE IT RESOLVED that MCFLS and the \_\_\_\_\_ Library, for and in consideration of mutual covenants and undertakings herein contained, do agree to the provision of library services in accordance with the following:

---

1. Integrated Library System (ILS)

MCFLS shall provide, troubleshoot, and manage an integrated library system for member libraries through Basic and Add-on Software products, catalog enhancements, and new interfaces. Member libraries benefit from and pay for maintenance on different categories of software, as follows.

A. Basic: Items in this category are products related to the basic functions of the integrated library system that are available to all members and used by most, if not all, members. Ongoing maintenance costs are prorated back to all members based on the percentage of overall MCFLS-

wide circulation attributable to the residents of each member community. During the term of this Agreement, new items or items from other service categories may be moved into the Basic category only by agreement of MCFLS and of all members. A listing of all products and associated maintenance charges is distributed each year on or before May 15 as part of projected automation costs.

B. Add-On Software: Items in this category are products related to additional functions of the integrated library system that are available only to and used by one or more specific members. Initial purchase costs and ongoing maintenance costs are the responsibility of members that use the products. (Examples include Third Party Self-Check, Accounting Interface, Teleforms System Messages, Fines Payment API, SIP2 License). A listing of all products and associated maintenance charges is distributed each year on or before May 15 as part of projected automation costs.

C. Catalog Enhancements and new interfaces: From time to time MCFLS or member libraries may suggest the enhancement of the library catalog or a different interface for the staff or public to access the ILS. Examples include, CountyCat Mobile, Shoutbomb, Encore, and Novelist Select. These services will be budgeted through consultations between and among MCFLS and member libraries.

Note: In addition to the integrated library system services above, MCFLS, in consultation with the members, may also assist members in providing new services and programs that the members may define as particularly needed to satisfy their communities and which cannot be as practicably satisfied by the members individually. Unless State regulations or the Wisconsin Statutes require these new services and programs, they are voluntary. Members that participate in these "New Services" will enter into a mutual agreement for such services. Any member that subsequently agrees to participate in "New Services" must enter into the same agreement on the same terms. If a shared cost formula will be part of the agreement it likely will include reimbursement for original participants. An example of a New Service is the MyPC public computer management software.

#### Charges

A. Integrated Library System Costs. Members shall pay for all software maintenance costs associated with the integrated library system.

B. Calculation of Integrated Library System Costs.

Each member library shall pay 1% of total ILS maintenance (15% of total maintenance costs). The remaining 85% of maintenance costs shall be calculated based upon the total number of circulation transactions attributable to the member's residents, regardless of the library in which said transactions occur, as a percentage of the total number of circulation transactions of members. The circulation period for each contract year shall be two years previous.

C. Reimbursement Payment Schedule. Such reimbursements to MCFLS to be paid by the members as follows: 100% of applicable costs. Notwithstanding the foregoing statement, under no circumstances will costs begin to accrue to members prior to the actual date upon which the costs begin to accrue to MCFLS.

D. Annual Statement of Automation Costs: To facilitate local budgeting, on or before May 15 of each year MCFLS shall provide to each member a statement of all applicable costs for the following year.

E. Add-On Software Maintenance. Maintenance costs related to additional functions purchased by and available only to and used by one or more specific members. Under no circumstances will maintenance costs begin to accrue to a member prior to the actual date upon which the costs begin to accrue to MCFLS.

---

## 2. Bibliographic Database Development and Maintenance

In order to most effectively utilize the ILS, MCFLS shall provide directly or contract with a vendor all activities and functions deemed to be essential to the creation and oversight of a clean and consistent system-wide collection of title level records.

MCFLS shall:

- Provide accurate and complete MARC bibliographic records.
- Provide full MARC cataloging for all new titles in the following materials formats:
  - Adult, children, and young adult fiction and non-fiction hardcover books except, optionally, board books;
  - Large print books;
  - Fiction and non-fiction paperbacks;
  - Sound recordings except LPs and ephemeral CDs and cassettes;
  - Book and cassette kits;
  - Scores;
  - Maps except those designated Pamphlet File (PF) material;
  - Government documents except those designated PF and except, optionally, local government documents such as minutes, annual reports, etc;
  - Software;
  - Video recordings except those designated ephemeral;
  - Serials.
- Create new formats as they become available and members add them to their collections, as requested by the Member.
- Construct MARC records according to national standards, Format Guidelines and Bibliographic Input Standards, and Library of Congress Rules Interpretations.
- Download MARC records into the local Innovative database from the Cataloging Utility by means of a bibliographic interface.
- Set MCFLS holdings in the Cataloging Utility.
- Provide original cataloging if a record is unavailable from the Cataloging Utility for any member-held title that requires a full MARC record.

- Include appropriate and liberal use of access points for MARC records added to the local database.
- Provide full MARC records for short bibliographic entries, which have been entered into MCFLS and flagged for full MARC cataloging by the member.
- Not flag material types, which are mutually agreed upon to receive brief cataloging, for full MARC cataloging.
- Provide ongoing Bibliographic Database Maintenance for records in the MCFLS database including:
  - Merging of duplicate bibliographic records.
  - Moving copies inappropriately placed on a bibliographic record to an appropriate bibliographic record.
  - Acting upon requests for additional access points and bibliographic information; e.g., uniform titles, added author entries, added title or serials tracings, added subject headings, contents notes, etc.
  - Acting upon requests for corrections of errors or discrepancies of a bibliographic nature.
  - Generating periodic reports of bibliographic records with no item holdings and evaluating the records for suppression or deletion.
  - Performing delete transactions on both the System Innovative database and cataloging utility in order to remove those items marked for deletion.
  - Establishing and maintaining the database of Library of Congress Authority controlled headings with related cross references for personal/corporate names; uniform titles; subject headings (name, topical, and geographic); and series headings.
  - Processing and taking appropriate action on system reports of new headings and heading to effectively maintain the authority control module of the System database.
  - Utilizing the Library of Congress and other authority files as new headings are added to the System database during the cataloging procedure in order to locate an established authority record and download the authority record into the System database.
  - Acting on requests for needed additional cross references.
  - Making appropriate changes to bibliographic headings and the authority records as headings change notifications are received from the Library of Congress Cataloging Distribution Service or an authority vendor.
- Provide access to an online cataloging utility vendor for the contract period.
- Contribute to the fulfillment of the contract through the use of State Aid for library systems.

The Member Library shall:

- Respond in a reasonable amount of time to requests for information for specific bibliographic records.
- Maintain all item level records for items owned by the library, including the accurate provision of location codes, call numbers, and other item-level data.
- Reimburse MCFLS for Bibliographic Database Development and Maintenance Charges as described below.

Under no circumstances will costs begin to accrue to a member prior to the actual date upon which the costs begin to accrue to the System.



183

184 Charges

185 Cataloging Utility (e.g. OCLC) charges:

- 186 • Invoiced amount in any contract year shall be based on the “titles added” two years
- 187 previously (i.e. 2020 invoice will be based on 2018 titles added) as a percentage of total
- 188 titles added by all members, and applied to MCFLS calendar year cataloging utility costs.

189

190 Bibliographic Database Development and Maintenance Charges

- 191 • Members will pay any charges that exceed the MCFLS contribution toward the
- 192 contractual cost of this service.
- 193 • Each member’s individual cost will be determined in the same manner as costs for the
- 194 cataloging utility (percentage of titles added).
- 195 • Invoiced amount in any contract year shall be based on the “titles added” two years
- 196 previously (i.e. 2020 invoice will be based on 2018 titles added) as a percentage of total
- 197 titles added by all members.
- 198 • In 2020, MCFLS will contribute 9.5% of State Aid toward the contract. Each member
- 199 library will pay 1% of the amount remaining after the MCFLS contribution. The
- 200 remaining 85% of the contract amount will be determined by the number of titles added
- 201 by a member library as a percentage of all titles added in a calendar year.
- 202 • From 2021-2024 MCFLS will contribute 9% of State Aid toward the contract. Each
- 203 member library will pay 1% of the amount remaining after the MCFLS contribution. The
- 204 remaining 85% of the contract amount will be determined by the number of titles added
- 205 by a member library as a percentage of all titles added in a calendar year.

206

207 Such reimbursements to MCFLS are to be made, in the form of a cash payment, by July 1 of the

208 calendar year in which they are invoiced.

209

210

211

212

213 3. Circulation

214

215 MCFLS encourages member libraries to develop strong collections and make them readily

216 available to all Milwaukee county residents. MCFLS embraces the following goals aimed at

217 facilitating the development and sharing of strong materials collections:

- 218 • To encourage MCFLS member libraries to develop collections that directly serve local
- 219 clientele with material that meets their demand for particular subjects, titles, authors, and
- 220 formats in a timely manner.
- 221 • To allow member libraries full latitude—within the technical limitations of the
- 222 CountyCat system—to determine loan periods, fines, fees, etc, as the member library
- 223 determines best meet local needs.
- 224 • To have all holdings included in the CountyCat database.
- 225 • To have member libraries lend materials to other member libraries without restriction.
- 226 • To provide all residents of the MCFLS area the same opportunity to access the resources
- 227 of member libraries, e.g., view holdings or place holds.

- To increase standardization of policies, procedures, and practices among member libraries reducing the need for patrons and library staff to learn and remember variations.

In providing for the interlibrary loan of library resources, members will observe loan rule policies of the owning library.

In providing interlibrary loan of library resources among member libraries, libraries may make some copies of titles non-holdable to be used as “browsing” or “lucky day” collections. Libraries agree to interloan a reasonable portion of copies of total library copies. The only exceptions to the interloan requirement are those material types, as determined by consensus of the Library Directors Advisory Council, considered inappropriate for delivery, such as electronic devices, puzzles, toys, magazines, puppets, etc.

Member libraries shall:

- Share circulating materials freely with other member libraries.
- Accept system-wide holds for all circulating and holdable materials.
- Process the paging list (holds) as quickly as practical. Paging lists should be processed at least daily on days the library is open.
- Run the “clear the holds” process daily on days the library is open.
- Route items trapped at check-in to the pickup point on the next available delivery.

Borrower’s Card: Library cards should include some indication that the library is a member of the Milwaukee County Federated Library System either through the inclusion of the MCFLS logo or language to that effect.

Loan Period:

Loan periods and fines are determined solely at the discretion of the member library. Where possible, member libraries should strive for commonality in loan periods and fines to provide a uniform experience for the public. MCFLS shall implement loan rules as determined by the member up to the limits of the CountyCat system. The borrowing library shall observe the loan period of the owning library. (See the [Circulation Periods and Fines](#) MCFLS Libguides page for an updated list of loan periods and fines.)

Member libraries are encouraged to strive for common circulation policies. The majority of libraries currently use the following circulation loan periods:

a)	General Collection	3 Weeks
b)	New Books/Non-Fiction	3 Weeks
c)	New Books/Fiction	7 Days or 3 Weeks
d)	Music CDs	7 Days or 3 Weeks
e)	Entertainment DVDs	3 or 7 Days
f)	Educational DVDs	7 Days
g)	Periodicals	7 Days
h)	Audio Books (CD or Cassette)	3 Weeks
i)	Pamphlets/Vertical File	3 Weeks
j)	Kits	3 Weeks
k)	CD-ROM & Computer Software	7 Days

Loan Period Changes: Members wishing to change their loan periods must notify MCFLS of intent and may be required to observe a minimum waiting period of 1 month. Other members are notified of change no less than seven days prior to change.

Fines and Fees: Members cannot waive fines for material or fees from other member libraries. Under extenuating circumstances, libraries can call the owning libraries to seek the waiving of a fine for a patron. Member libraries act as agents for the rest of the member libraries and library policies should be defended.

Grace Period: The standard grace period shall be three (3) days.

New Borrower Limit: A member library may establish its own New Borrower Limit for its own material.

Renewals:

- a) Two renewals shall be allowed for all 3 week material.
- b) At the discretion of the owning library, up to two renewals may be allowed for 7 day material.
- c) No renewals are allowed for 3 day materials.

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#### 4. Reciprocal Borrowing

##### Membership Requirement

A MCFLS library who is a recipient of a reciprocal borrowing payment will have signed the MCFLS Membership Agreement and the ILS, Resource Sharing, and Technology Agreement before any payment is made.

##### Reciprocal Borrowing Payments

MCFLS will contribute a base amount equal to the following percentages of State Aid for the life of this agreement as the sum of all Reciprocal Borrowing payments. Distribution schedule is based upon the timeline below.

State Aid Percentage	State Aid Year	Distribution	Circulation Period
37%, estimated to be \$1,056,467	2020	Feb. 2021	10/1/18-9/30/19
37%, estimated to be \$1,056,467	2021	Feb. 2022	10/1/19-9/30/20
36%, estimated to be \$1,027,914	2022	Feb. 2023	10/1/20-9/30/21
36%, estimated to be \$1,027,914	2023	Feb. 2024	10/1/21-9/30/22

35%, estimated to be \$999,361	2024	Feb. 2025	10/1/22-9/30/23
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Circulation Time Periods Used as Basis for Reciprocal Borrowing Payments

In order to allow advance time for local budget cycles, the annual determination of payment is based on a 12-month time period as shown in the table above. The integrated automation system's report that calculates netted transactions, Innovative Interfaces "Owning Library/Home Library Net Circulation" report is the current source used to calculate net circulation among all member libraries.

Reciprocal Borrowing Payments—Compensation for Net Lending Libraries Only

An annual payment will be distributed to net lending libraries only. The actual amount of the payment for each net lending library will be determined by the percentage (%) of positive transactions each of the net lenders accumulates as a percentage of 100% of net positive transactions distributed among all net lending libraries based on the circulation time periods above.

Payment Reductions if Library Does Not Sign Agreements

If a member library does not sign the MCFLS Membership Agreement and the MCFLS ILS, Resource Sharing, and Technology Agreement as stated above, said library forfeits any rights to the reciprocal borrowing payments beginning with year 1 distribution (distributed in February, 2021).

The sum total of MCFLS reciprocal borrowing payments for all libraries who will have signed these Agreements would be decreased by 37% (payable in 2021 and 2022), 36% (2023 and 2024), and 35% (2025) of any actual reduction in state aid that the System experiences due to the library(ies) non-signing of the MCFLS Member Agreement.

Payment Schedule

Reciprocal borrowing payments shall be made by MCFLS no later than February 28 of the year of distribution as indicated in the chart above.

---

5. Delivery Services

MCFLS shall:

- Provide physical delivery of library materials via pickup, sorting, and delivery five days per week exclusive of the following 11 holidays : New Year's Eve, New Year's Day, Martin Luther King Day, Good Friday, Memorial Day, Independence Day, Labor Day, Thanksgiving, Friday after Thanksgiving, Christmas Eve and Christmas Day. (Holidays are scheduled on the day designated by common business practice). Delivery service will not occur when at least 22 of 28 library locations are unable to accept delivery.
- Provide physical delivery free of charge for member libraries.

- Act as intermediary between member libraries and the contracted delivery service, as necessary, in situations such as:
  - Materials damaged in delivery.
  - Personnel issues with contracted delivery staff.

Member libraries shall:

- Provide consistent location for drop off and pick up of delivery bins.
- Communicate with contracted delivery service or MCFLS Offices when a situation would prevent or change scheduled delivery service.

#### Charges

MCFLS pays for 100% of delivery charges.

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#### 6. Non-member No Library (West Milwaukee)

Non-Member Community That Does Not Operate a Public Library (West Milwaukee) – Borrowing. Each circulation transaction attributable to residents of a non-member community that does not operate a public library (West Milwaukee) shall be calculated as a net negative transaction. Reimbursement for these transactions shall be made to the System by the non-member community that does not operate a public library (West Milwaukee) under terms specified in a separate agreement between that community and the System. Said reimbursement at actual cost per transaction - Per Unit Circulation Rate Worksheet, (see below) shall be paid by the System to the relevant lending member libraries based upon the timeline noted in the Payment Schedule section below.

Per Unit Circulation Rate Worksheet: For the purpose of calculating the actual cost of service rendered to citizens of a non-member community, each member library shall calculate its per-circulation rate. The per unit circulation rate is derived based upon the total expenditures by the member library for personnel and fringe benefits (exclusive of maintenance personnel), library materials (books, AV, and periodicals), supplies, circulation related postage, and telephone notification service (TNS) costs, divided by the total circulation of the member library. In the tabulation of the per unit circulation rate, the personnel and fringe benefits, as well as library materials expenditures associated with the reference services of the Resource Library, which is the Milwaukee Public Library's Central Library, shall be excluded. No other expenditures shall be included. All expenditures shall be based upon the previous calendar year period. Per unit circulation rate shall be calculated annually.

#### Payment Schedule

Payment to member libraries shall be made by MCFLS no later than February 28.

#### Member Services to Adjacent Systems

Neither party, System Board nor Member Board, will enter into any contracts with adjacent systems which obligates the other party to provide services, without the prior approval of the other party.

#### Member Services to Non-Adjacent Systems

At its discretion, the System Board may enter into agreements with non-adjacent systems. However, if said agreement obligates the Member to provide services, the System assumes the financial obligation to compensate the Member for those services, at a rate that is mutually agreed upon prior to the initiation of service provision. Also, if any compensation is owed to the non-adjacent system for services provided to Milwaukee County residents, the System assumes the financial obligation to compensate the non-adjacent systems for those services.

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### 7. Court-ordered or Subpoenaed Data

Because of the cross-jurisdictional nature of library use in Milwaukee County and because of the proprietary role that MCFLS has traditionally played in the retention and custody of borrower records and commitment to database integrity, the System shall be the sole point of contact for any court-ordered or subpoenaed compilation and/or surrender of user information or borrowing data. Such single point of contact shall ensure consistency in the collection, preparation, and packaging of said information and data. In fulfilling this obligation, the System shall provide a mutually agreeable procedure that ensures that the retention and custody of all borrower records and system collection database integrity is maintained, and that statutory confidentiality requirements are observed.

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### 8. Equipment and Services—Maintenance and Support

MCFLS supplies products or services that are not directly related to the integrated library system that are available to all members. Most are purchased with funds from MCFLS grants or the MCFLS operating budget. Ongoing support costs are paid entirely by MCFLS. (Examples include Wide Area Network (WAN) services, Internet access, email services, and web services).

#### Central Site Equipment and Services:

MCFLS shall provide insurance coverage on all computer system equipment housed at the central site. The System will be responsible to maintain and support the following central site equipment and services, at no cost to the member:

1. Equipment: All equipment in the System's Computer Room and offices, including:
  - a. Servers: A Server delivers the integrated library system (CountyCat) software application. A variety of Microsoft Windows servers deliver a number of other applications including, email, web hosting, etc.

- b. Firewall: Protects the resources of MCFLS private network from users from the Internet and other networks.
- c. Routers: Determines the next network point to which a packet should be forwarded toward its destination, routing data from a member local area network (LAN) to MCFLS wide area network (WAN) or the Internet and vice versa.
- d. Switches: Provides a place of convergence where data arrives from one or more directions and is forwarded out in one or more other directions, connecting network and computing equipment in the MCFLS LAN.

## 2 Microsoft Windows Server Services:

- a. DHCP: Provided by MCFLS Primary Domain Controller -- assigns dynamic IP addresses for all member workstations connected to the System Wide Area Network (WAN).
- b. DNS and WINS: Provided by MCFLS Primary Domain Controller -- provides Domain name resolution and Windows name resolution to member workstations connected to the System Wide Area Network (WAN).
- c. User Authentication: Provided by MCFLS Primary Domain Controller -- authenticates login to all MCFLS Network services and shared resources from any member workstations connected to the System Wide Area Network (WAN).
- d. Internet Information Service: Provided by MCFLS Web Server -- Hosts MCFLS and, upon request, hosts any member web sites.
- e. Cloud-based email service: provides email accounts for any interested member library using the MCFLS domain.

### Remote Site Network Equipment

MCFLS shall maintain and support, at no cost to the member, MCFLS-controlled network equipment at the participating library site. A list of this equipment will be annually transmitted to the participating library no later than May 1.

Exclusion: Network equipment added to a remote site for a special project (such as wireless access) is the member's sole responsibility via a member paid maintenance contract between member library and vendor.

### Wide Area Network

Prior to the installation of a new physical network connection, to or from another network or computer not owned or controlled by the member, MCFLS staff will coordinate with the member library staff to ensure that the new external connection does not compromise network integrity or performance. An example of this type of connection would be the use of a member library's municipal network. Members with currently existing physical connections to external networks will provide information to MCFLS staff on the evaluation points below, and will work with MCFLS staff to correct any security or performance problems identified with those connections. MCFLS evaluation of the proposed new or existing connection will be based on the following information, to be supplied by the member

- Name of connecting network and purpose of the connection.
- Technical contact for the external network.
- Description of the connection, including type of connection, end equipment used, and network diagrams of how the connection will be integrated into the existing network.

- Anticipated traffic, protocols and volume.
- Description of the member resources that will be allowed access by users on the network. Pass through traffic and access to resources provided by MCFLS or another member may not be enabled without express permission from MCFLS and any affected member.
- Description of security and access limitation measures (i.e. filtering router or firewall) that will be implemented to ensure that MCFLS network and members will not be adversely affected, and to ensure only permissible access is granted.

Because networks can change over time, if a subsequent problem develops because of an external connection to the member's network, staff in that library will work cooperatively with MCFLS and any MCFLS designated technical consultants to diagnose the problem and implement corrective action, up to and including temporary or permanent disconnection of the external network.

#### Reporting

MCFLS staff will produce an annual report that includes a summarization of activities related to technology along with current equipment hardware lists and recommended settings. The report will be produced by June 30<sup>th</sup> of each year.

#### Planning and Scheduling Upgrades

Relative to hardware and software upgrades, the scheduling of which are determined by MCFLS and which have a certain or potential fiscal impact on the member, MCFLS will provide as much advance notice as possible.

#### Insurance Coverage

Members shall provide insurance coverage in their city/village policy on all MCFLS controlled computer equipment at their respective location(s).

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### 9. Telecommunications

#### Minimum Connection Bandwidth

The member shall execute an individual agreement with a qualified telecommunications vendor for point-to-point data line service and pay the full cost of that line. The minimum connection bandwidth between the member and MCFLS shall be T1. Upon request, MCFLS shall provide consultation and technical assistance.

#### Trouble Incident Technical Contact

For the purposes of data line trouble calls and in accordance with TEACH Wisconsin policy, the member shall designate MCFLS as the technical contact to its telecommunications vendor. The member agrees to follow the troubleshooting procedure, outlined by MCFLS on the [MCFLS Helpdesk Assistance page](#). In all cases, MCFLS will, as called upon, work cooperatively with the member and the telecommunications vendor to resolve difficulties and/or conflicts.

#### Other Bandwidth Sources



The member agrees to directly involve MCFLS in all plans related to its data transmission functionality.

#### Charges

Telecommunications data line charges invoiced in 2020 through 2024 shall be equal to the site-specific charges invoiced to MCFLS for each member for each of those years.

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#### 10. Conflict resolution

The mission of the Milwaukee County Federated Library System is to help its member libraries provide the best possible service to the public. Working in cooperation with MCFLS and each other permits member libraries to provide more efficient library service and makes each participant stronger. Such close cooperation requires finding agreement on a variety of policies and procedures. In any such close working relationship, misunderstandings and tensions may arise from time to time. MCFLS recognizes and respects every member library's authority to make local decisions.

If a member library takes actions that another member library or MCFLS feels are contrary to previously agreed upon policy, or that negatively impact the ability of other member libraries or the MCFLS staff to provide services, it may become necessary for the System to pursue action to resolve the issue.

The following procedure will be followed:

1. The parties involved in the dispute will meet to try to come to a resolution.
  2. MCFLS management and staff will make every effort to resolve the issue working directly with the library(ies).
  3. If the efforts of MCFLS management fail to result in a satisfactory resolution, the matter will be referred to the MCFLS Board of Trustees, and may include a joint recommendation for action. The MCFLS Board will endorse and support the recommended action or propose a different solution.
  4. If there continues to be a disagreement, the MCFLS Board of Trustees will propose a mutually agreed upon third party mediator to work with the parties to try to resolve the dispute.
- 

#### 11. Annual Report to DPI.

MCFLS system staff will prepare documentation and reporting each year to assist member libraries in completing the annual report for the Wisconsin Department of Public Instruction. MCFLS will make every effort to provide this information to members before the reporting interface is made available to libraries each January. Member libraries will use this information

to complete the annual report and gain approval from their boards to ensure the report is submitted by March 1<sup>st</sup> each year in accordance with Wis. Stats. § 43.58 (6).

Disclaimer: In the event that any provision of this agreement conflicts with any provision of law as it now exists or is hereafter amended such provision of law shall be controlling.

Term of Agreement. The term of this Agreement shall be four years commencing on January 1, 2020, and ending on December 31, 2024.

- Prior to the end of the term, the Agreement and all accompanying attachments may be modified at any time by the written agreement of both parties.
- Either party to this Agreement may at any time request amendment of the Agreement, based upon a substantial change in circumstances.
- This Agreement may be amended based on significant changes to finances, such as a ten percent increase or decrease in MCFLS State Aid or state-mandated changes that affect system service delivery.
- In the event of such a request, the other party will in good faith consider the requested amendment.

These provisions being hereby individually and mutually acceptable to the system and member library, their authorized representatives do hereby approve this agreement, effective this 1<sup>st</sup> day of January 2020.

FOR THE MILWAUKEE COUNTY  
FEDERATED LIBRARY SYSTEM

FOR THE \_\_\_\_\_ Library

\_\_\_\_\_  
Board President

\_\_\_\_\_  
Board President

\_\_\_\_\_  
Date

\_\_\_\_\_  
Date

**2020-2024 Resource Library Agreement**

**By and among the Milwaukee County Federated Library System (System), the City of Milwaukee (City) and the Milwaukee Public Library (Resource Library, also referred to as MPL)**

This Agreement effective as of January 1, 2020, by and among the Milwaukee County Federated Library System, organized and existing under Chapter 43 of the Wisconsin Statutes (hereinafter referred to as the SYSTEM), the City of Milwaukee, a municipal corporation (hereinafter referred to as the CITY), and the Milwaukee Public Library, established and maintained by the City of Milwaukee under the provisions of Chapter 43 of the Wisconsin Statutes (hereinafter referred to as MPL).

WHEREAS, the SYSTEM was established to facilitate the cooperative development of library services in Milwaukee County and a plan to facilitate the orderly and efficient operation of cooperative library services was entered into per a formal Member Agreement between the SYSTEM and the public libraries within Milwaukee County, wherein the SYSTEM shall receive county, state, and federal aid to expend as deemed appropriate in the best interests of its Members; and

WHEREAS, the SYSTEM is obligated by the Wisconsin Statutes, regulations and the Membership Agreement to provide the extension of backup reference and information services from a Resource Library; and

WHEREAS, the SYSTEM and MPL previously agreed that MPL would be designated as the Resource Library for the SYSTEM and MPL is willing to continue to extend backup reference services to the residents of the SYSTEM's member communities as required by state law and regulations governing Resource Libraries; and

1 WHEREAS, the CITY's Common Council adopted Resolution File No. \_\_\_\_\_ on  
2 \_\_\_\_\_, 2019, authorizing the MPL Board and the proper City officers to enter into this  
3 Agreement and to provide the services in accordance with this Agreement;

4 NOW, THEREFORE, in consideration of the mutual covenants herein:

5 II. AGREEMENT

6 A. IT IS AGREED THAT THE SYSTEM SHALL:

- 7 1. Designate MPL as the Resource Library for the SYSTEM and aid MPL in  
8 its efforts to fulfill its obligations as such Resource Library.
- 9 2. Provide payment to CITY in consideration for the services rendered under this  
10 Agreement. Said payment amount shall be 6.25% of State System Aid received by MCFLS for  
11 2020 through 2024. Said payment is payable in the same calendar year for each year of the term  
12 of this agreement. Said cash payment to be paid annually in equal quarterly payments no later  
13 than March 31, June 30, September 30, and December 15. Negotiations between the SYSTEM  
14 and MPL concerning an agreement, subsequent to this one, shall occur during calendar year  
15 2024, and shall be completed by December 31 of that year.

16 B. IT IS AGREED THAT MPL SHALL:

- 17 1. Be designated the Resource Library for the SYSTEM in consideration for the  
18 payments from the SYSTEM.
- 19 2. Provide full backup reference and backup information services to the SYSTEM's  
20 member Libraries and their patrons, on the same terms and conditions as such services are  
21 extended to such patrons of the Resource Library.

| 22

3.        Provide services to other SYSTEM Member Libraries, including:

- Access to specialized collections and training of staff in the use of these resources, such as legal, government documents, rarities, small business resources, patents, archival collections, etc.
- Consultation and training on public programming, including public computer class curriculum and methods.
- Consultation and training in technical services, such as training on Sierra Acquisitions, Serials, and Circulation modules.
- Consultation on technology-related programs, such as webpage development, use of social media, digitization, RFID, including automated materials handling units, the Express or automated library, automated meeting room and calendar software, and wireless network connections.
- Consultation on other library services, such as library design and mixed-use library development, grant writing, roving reference, and library card campaigns, and tours of the resource library and orientations for staff, directors, and library boards of trustees.
- Consultation on library operations, such as human resources, ~~security~~, marketing, community engagement -and staff training.
- Consultation on safety and security issues, such as active shooter training and conflict resolution.

4. Provide direct service to patrons throughout the SYSTEM, including:

- Use of ready reference,
- Email and chat reference service,

- School and other groups field trips to Central library, and
- Access to special collections.

5. Provide assistance to the SYSTEM to support partnerships with local workforce development organizations.

6. Provide leadership and consultation to the SYSTEM and its members on matters of local, state and national importance. Examples would be MPL's leadership role in selecting the MyPC platform, the Public Library System Redesign project, and work with the Urban Libraries Council.

7. Annually, MPL will report to the ~~system~~ SYSTEM and member libraries on services provided as part of this agreement.

86. Maintain the necessary requirements of a Resource Library in accordance with Sec. 43.16(2), Wis. Stats., and shall comply with all other applicable laws relevant to providing the services specified in this Agreement.

C. ALL PARTIES AGREE:

1. That each and every item and condition herein stated in the recitals of this Agreement are agreed to by the parties and hereto incorporated.

2. To jointly work toward improved library cooperation in Milwaukee County to ensure the satisfaction of state regulations and requirements governing the efficient operation of the SYSTEM and the effective implementation and administration of this Agreement.

3. Negotiations shall be completed by December 31, 2019 between the SYSTEM and the MPL, but any amendment must be approved by the CITY. If for any reason agreement cannot be reached on mutually acceptable terms, Agreement shall automatically terminate in accordance with Sec. 43.16 (1)(a), Wis. Stats., on the succeeding December 31. The SYSTEM

shall at that time reimburse MPL for all services rendered during said period on the same basis as herein stated.

4. That this Agreement may be amended at any time but only by the written agreement of the parties.

5. That in the event any single year of SYSTEM aid from the State of Wisconsin increases or decreases by more than 10%, both parties agree to renegotiate the terms of this agreement.

6. That one or more waivers by any party of any covenant or condition of this Agreement shall not be construed as a waiver of a subsequent breach of the same or of any other covenant or condition. The consent or approval given by any party with respect to any act by the other party requiring such consent or approval shall not be deemed to waive or render unnecessary further consent or approval of such subsequent similar act by such party.

7. That any notice provided herein or given pursuant to this Agreement shall be deemed in compliance herewith if in writing and sent by United State mail, postage prepaid, or by personal delivery to the parties as follows:

MCFLS Director  
Milwaukee County Federated Library System  
709 N. 8<sup>th</sup> St.  
Milwaukee, WI 53233

MPL Library Director  
Milwaukee Public Library  
814 W. Wisconsin Ave.  
Milwaukee, WI 53233-2385

City Clerk, City of Milwaukee  
Room 205, City Hall  
200 East Wells St.  
Milwaukee, WI 53202

1     III.     TERMINATION

2             The term of this agreement shall be January 1, 2020, to December 31, 2024. Thereafter,  
3     the term may be renewed by mutual agreement of the parties.

4

DRAFT



IN WITNESS WHEREOF, the parties hereto have executed this Agreement, as of the day and year written below:

IN THE PRESENCE OF:

MILWAUKEE PUBLIC LIBRARY

By \_\_\_\_\_  
Dr. Michele Bria, President  
Date \_\_\_\_\_

By \_\_\_\_\_  
Paula A. Kiely, Secretary  
Date \_\_\_\_\_

IN THE PRESENCE OF:

CITY OF MILWAUKEE

By \_\_\_\_\_  
Tom Barrett, Mayor  
Date \_\_\_\_\_

By \_\_\_\_\_  
Jim Owczarski, City Clerk  
Date \_\_\_\_\_

COUNTERSIGNED

By \_\_\_\_\_  
Martin Matson, Comptroller  
Date \_\_\_\_\_

IN THE PRESENCE OF:

Milwaukee County Federated Library System

By \_\_\_\_\_  
Paul M. Ziehler, President  
Date \_\_\_\_\_

By \_\_\_\_\_  
Steven E. Heser, Secretary  
Date \_\_\_\_\_

Approved as to form and execution this \_\_\_\_ day of \_\_\_\_\_, 2019

Deputy City Attorney

2020-2024 Bibliographic Database Development and Maintenance  
Agreement

This Agreement made this \_\_\_\_\_ day of \_\_\_\_\_, 2019 by and between the Milwaukee County Federated Library System ("MCFLS") and the Milwaukee Public Library ("MPL") as follows:

WHEREAS, MCFLS desires to employ a sole centralized source for services related to the development of its CountyCat bibliographic database and maintenance thereof, while at the same time maintaining the prerogative of MCFLS member libraries to assign call numbers and location designation for their respective materials, and to offer input for enhancement of bibliographic records on the MCFLS COUNTYCAT database, and

WHEREAS, MPL has indicated its capabilities and willingness to provide services as the sole centralized source to assist MCFLS in developing and maintaining Machine Readable Cataloging ("MARC") for the bibliographic and authority databases of the MCFLS CountyCat during the term of this Agreement,

IT IS HEREBY AGREED AS FOLLOWS:

1. Bibliographic Database Development  
MPL staff will provide MARC records for the MCFLS CountyCat bibliographic database which represent titles held by the member libraries of MCFLS.
  - a. MARC records will be provided for new titles in all material formats as outlined in Appendix A, Section 1: "Material types which receive full MARC cataloging."
  - b. MARC records will be constructed according to national standards, any applicable cataloging utility database (currently OCLC) format guidelines and bibliographic input standards, and Library of Congress Rules Interpretations. Suggested call numbers will follow the most current Dewey Decimal Classification Schedules, except for federal documents, which may carry only Superintendent of Documents (SuDoc) classification. Suggested call numbers will include cuttering.
  - c. MARC records will be downloaded into the local CountyCat database from a cataloging utility database by means of a MCFLS-provided bibliographic interface. System holdings will be set on both the cataloging utility database and the CountyCat database.
  - d. If a record is unavailable on the cataloging utility database for any title which requires a full MARC record, MPL staff will provide original cataloging for the

## 2020-2024 Bibliographic Database Development and Maintenance Agreement

1 title on the Cataloging Utility Database and CountyCat.

2  
3 e. MARC records added to the local CountyCat by MPL will be cataloged  
4 fully according to national standards and will include appropriate and liberal use of  
5 access points.

6  
7 f. Ephemeral mass market paperbacks for which no cataloging utility  
8 database record is available will not generally receive original cataloging in this  
9 database. MPL staff will instead provide complete and accurate descriptive  
10 cataloging and needed access entries in CountyCat only.

11  
12 g. Designated types of materials as outlined in Appendix A, Section 2:  
13 "Material types which receive brief cataloging" will not be flagged for full MARC  
14 cataloging. These materials will need no further action by MPL, except authority  
15 work or typographical correction.

16  
17 h. MPL will provide full MARC records for short bibliographic entries  
18 which have been entered into the system and flagged for full MARC cataloging by  
19 member libraries. The agreed upon goal will be action taken within two (2) weeks  
20 from the date the brief record was flagged for full MARC cataloging.

21  
22 i. MCFLS staff will undertake a semi-annual analysis of cataloging  
23 activity in order to measure cataloging quality/productivity by MPL. A semi-annual  
24 Database Maintenance Committee meeting will include, as a regular agenda item,  
25 the findings of the analysis (See Appendix B – Semi-Annual Cataloging Analysis)

26  
27 j. If there are cataloging quality/productivity concerns based on the  
28 semi-annual analysis, these will be shared openly, and MCFLS and MPL  
29 representatives will enter into discussions to attempt to resolve the situation in a  
30 mutually satisfactory manner.

### 31 32 33 2. Bibliographic Database Maintenance

34 MPL staff will provide ongoing maintenance to the bibliographic records in  
35 the MCFLS CountyCat database including:

36  
37 a. merging of duplicate bibliographic records onto one bibliographic  
38 record and transfer of attached item, order and check-in records as needed;

39  
40 b. moving copies inappropriately placed on a bibliographic record to an  
41 appropriate bibliographic record;

## 2020-2024 Bibliographic Database Development and Maintenance Agreement

c. acting upon requests (within two weeks) from designated member library staff and designated MCFLS staff for additional access points and bibliographic information including:

1. uniform titles,
2. added personal or corporate authors (editors, illustrators, performers, etc.),
3. added title tracings for spine or cover titles,
4. added title tracings (serials) for former or succeeding titles,
5. added series tracings,
6. added subject headings, and
7. contents notes;

d. acting upon requests (within two weeks) from designated member library staff and designated MCFLS staff concerning correction of errors or discrepancies of a bibliographic nature;

e. generating periodic reports of bibliographic records with no item holdings and evaluating the records for suppression or deletion;

f. performing delete transactions on both the MCFLS CountyCat database and the cataloging utility database in order to remove those items marked for deletion;

g. upon MCFLS requests/MPL agreements, implementing special projects to enrich and/or expand the bibliographic database, e.g. adding pamphlet file bibliographic database records, adding Large Print designation to existing records;

h. Upon MCFLS requests/MPL agreements, implementing specialized local or LC subject tracings or specialized indexing to improve retrieval for materials in selected categories or formats; and

i. upon MCFLS requests/MPL agreements, providing full MARC cataloging for materials in new categories or formats, in addition to those listed in Appendix A, Section 1.

### 3. Authority Control Services

MPL staff will establish and maintain the database of Library of Congress controlled headings with related cross references for personal / corporate names ; uniform titles ; subject headings (name, topical, and geographic); and series

## 2020-2024 Bibliographic Database Development and Maintenance Agreement

headings.

a. MPL staff will regularly process the CountyCat system reports of new headings and heading conflicts and take appropriate action to effectively maintain the authority control module of the MCFLS CountyCat database.

b. As new headings are added to the MCFLS CountyCat database during the cataloging procedure, MPL staff will search the Library of Congress authority files on Cataloging Utility Database in order to locate an established authority record and then download the authority record into the MCFLS CountyCat database.

c. MPL will act upon requests (within two weeks) from designated member library staff and designated MCFLS staff for needed additional cross references including:

- 1) uniform title references,
- 2) personal or corporate name references,
- 3) series references, and
- 4) subject references (name, topical, and geographic).

d. As headings change notifications are received from the Library of Congress Cataloging Distribution Service or an authority vendor, or as heading changes are found by current cataloging, MPL will make appropriate changes to bibliographic headings and the authority records, either by global replace or individual record review, if appropriate.

### 4. Management of Loaded Records

MPL will produce and evaluate reports of loaded bibliographic and authority data acquired from book, AV, serials, authority, and/or data conversion vendors. Staff will take appropriate action to ensure the MCFLS CountyCat database is free of unwanted duplicate records and that MARC records conform to CountyCat and national data standards. If necessary, holdings information from loaded data will be added to the cataloging utility database and WISCAT databases.

a. MPL staff will assist MCFLS staff in developing initial parameters and specifications for bibliographic and/or authority data to be acquired from vendors. MPL staff will assist in developing modifications to initial parameters and specifications as member library data needs change.

b. MPL staff will examine sample data initially supplied by possible vendors to ensure the content conforms to CountyCat specifications and national

## 2020-2024 Bibliographic Database Development and Maintenance Agreement

standards.

c. MPL staff will periodically examine sampled data from vendors selected to supply bibliographic records on a periodic or ongoing basis to ensure such data consistently conforms to CountyCat specifications and national standards.

d. MPL staff will generate and/or examine reports to resolve possible duplicate records. Where duplication is found to exist, staff will examine bibliographic records, choose the better one, transfer any fields to be retained from the unwanted record, merge any holdings to the record to be retained, and delete the unwanted record.

e. MPL staff will assist MCFLS staff in extracting information from CountyCat to a usable file format for transference to the cataloging utility database for the purpose of loading holdings information for records added from other sources, according to the Cataloging Utility Database member agreement.

### 5. Term

The term of this Agreement shall be from January 1, 2020 until December 31, 2024. In the event this Agreement is not renewed, the parties agree to work cooperatively toward an appropriate transition of the services provided hereunder.

### 6. Payment

MCFLS shall pay to MPL, in consideration of the services provided hereunder, the amount indicated in Appendix C of this Agreement. The amount represents 100% of the MCFLS payment obligation. The contract costs for each year of this contract are to be calculated by MPL and submitted to MCFLS no later than May 1 of the preceding year, according to the formula shown in Appendix C. Each year, payments to MPL shall be made by MCFLS in equal quarterly payments no later than March 31, June 30, September 30, and December 15, 2020 through 2024.

### 7. Reopening Contract

If, during the term of this contract, there is a change that results in significant alteration in the scope or quantity of work, this contract may be reopened at the request of either party, e.g., a change in the number of agencies affiliated with MCFLS.

If, during the term of this contract, the fringe benefits factor changes, this contract may be reopened at the request of either party.

2020-2024 Bibliographic Database Development and Maintenance  
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1           If, during the term of this contract the amount of State Aid to MCFLS is  
2 reduced by ten percent (10% or more), this contract may be reopened.  
3  
4

5       8.     Cooperation

6           Both parties agree to work cooperatively to identify steps which can be taken  
7 to reduce costs associated with bibliographic database development and  
8 maintenance services, while at the same time ensuring the staffing required meets  
9 the needs of the service proposed. MPL staff will work cooperatively with MCFLS  
10 staff and monitor performance measures, staffing configurations and cost estimates  
11 as may be required for the performance of this Agreement.  
12

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2020-2024 Bibliographic Database Development and Maintenance  
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IN WITNESS WHEREOF, the parties hereto have executed this Agreement, as of the  
day and year written below:

IN THE PRESENCE OF: MILWAUKEE PUBLIC LIBRARY

By \_\_\_\_\_  
Dr. Michele Bria, President  
Date \_\_\_\_\_

By \_\_\_\_\_  
Paula A. Kiely, Secretary  
Date \_\_\_\_\_

IN THE PRESENCE OF: CITY OF MILWAUKEE

By \_\_\_\_\_  
Tom Barrett, Mayor  
Date \_\_\_\_\_

By \_\_\_\_\_  
Jim Owczarski, City Clerk  
Date \_\_\_\_\_

COUNTERSIGNED

By \_\_\_\_\_  
Martin Matson, Comptroller  
Date \_\_\_\_\_

IN THE PRESENCE OF: Milwaukee County Federated Library System

By \_\_\_\_\_  
Paul M. Ziehler, President  
Date \_\_\_\_\_

By \_\_\_\_\_  
Steven Heser, Secretary  
Date \_\_\_\_\_

Approved as to form and execution this \_\_\_\_ day of \_\_\_\_\_, 2019

\_\_\_\_\_  
Deputy City Attorney



## 2020-2024 Bibliographic Database Development and Maintenance Agreement

### Appendix A: Recommended Levels of Cataloging for Various Material Types

#### 1. Material types which receive full MARC cataloging

The following are the material types which receive full MARC cataloging in the MCFLS CountyCat database. These will be fully searchable in the Online Public Access Catalog (OPAC) by all available indexed access points.

- a. All adult, children, and young adult fiction and non-fiction hardcover books except, optionally, board books.
- b. All large print books.
- c. Fiction and non-fiction paperbacks, except ephemera, as determined by local libraries.
- d. Sound recordings except LPs and ephemeral MP3s, CDs and cassettes (see definition of ephemeral CDs and cassettes in Section 2).
- e. All book and cassette kits.
- f. All scores.
- g. Maps except those designated Pamphlet File material.
- h. Government documents except those designated Pamphlet File and except, optionally, local government documents such as minutes, annual reports, etc.
- i. All software and CD-ROM/DVD-ROM
- j. Videorecordings/DVDs except those designated ephemeral (see definition of ephemeral videocassettes in Section 2)
- k. All serials.
- l. Web delivered reference databases received by local, system or state-provided subscription by one or more member libraries and provided for staff or public use.
- m. Audiobooks in various formats.

#### 2. Material types which receive brief cataloging

Brief records are locally created and are not flagged for full MARC overlay. They are still subject to authority control. Brief records will provide a more limited access to items in the OPAC.

- a. Ephemeral paperbacks as determined by local libraries.
- b. Ephemeral MP3s, CDs and cassettes - samplers, and "single song" cassettes.
- c. Ephemeral video: home video quality of local groups and events.
- d. LPs.
- e. Material put together for local library use in a unique way.
- f. Children's toys and puzzles.

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- 1 g. Optionally, board books.
- 2 h. Optionally, local government documents such as minutes, annual
- 3 reports, etc.
- 4

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## 2020-2024 Bibliographic Database Development and Maintenance Agreement

### Appendix B: Semi-Annual Cataloging Analysis

MCFLS will undertake a statistical analysis on various cataloging measures at six-month intervals (normally April and September). This analysis will measure the overall performance of MPL Cataloging and Database Maintenance, using the status of various "Cataloging Flags" as a measurement of both quantity, quality, and timeliness of MPL's performance. The following "Cataloging Flags" are analyzed as records in various 'incomplete' stages of cataloging. Expectations for satisfactory performance are agreed upon between MCFLS and MPL for each of the Cataloging Flags, and if there is a perceived problem with performance, remedies are mutually agreed upon to correct any problem. Cooperation on the part of suburban libraries is required for MPL to successfully meet the performance expectations set below, in particular when items have been called in for original cataloging (CatFlag o). Failure of suburbs to send in material in a timely manner or provide information, when needed, is considered when measuring MPL's performance and will not be counted against MPL. To enumerate, the following Cataloging Flags ("CAT FLAG") are analyzed:

1. "t" NEW TITLE - used by suburbs to indicate a new title to the system. MPL creates a list of "t" bibs, and in most cases, overlays the bib with an Cataloging Utility Database record and the CAT FLAG changes to "-" (MARC level cataloging).. Before any title is flagged "t" by a suburb/branch, a search is first done by appropriate indexes, e.g. ISBN/ISSN, Title, Journal Title, etc. in order to avoid duplicate entry. Performance expectation: Records should remain as a "t" no more than 2 months.

2. "k" INFO SUPPLIED - used by the suburbs/branches in response to CAT FLAG "j" (Need Info Note) A MARC note is inserted by the suburb/branch as a response to the "j" query and the CAT FLAG changed to "k". Performance expectation: Records should remain as "k" no more than 2 months.

3. "h" HOLD AND CHECK - used by MPL when there is a strong suspicion that copy cataloging will appear on Cataloging Utility Database in the near future. After a predetermined length of time, Cataloging Utility Database is checked again, and if the record is found it is downloaded into INNOPAC. If the record in question does not appear on Cataloging Utility Database within a reasonable length of time, the CAT FLAG is usually changed to "o" for original cataloging. Performance expectation: Records should remain as "h" no more than 3 months.

4. "o" NEEDS ORIGINAL - used by MPL when a decision has been made that a piece needs original cataloging. A hold is placed on this material by central catalogers if owned by suburban libraries in order that it can be cataloged

## 2020-2024 Bibliographic Database Development and Maintenance Agreement

1 accurately. Decision is ultimately made by MPL cataloging whether material is  
2 cataloged as MARC record or as "z" DON'T REPLACE. Performance expectation: -  
3 Records should remain as "o" no more than 5 months.  
4

5 5. "j" NEED INFO NOTE - used by MPL as a means of communication to  
6 the suburbs/branches that some more specific information is needed in order that  
7 an appropriate MARC record can be downloaded into the system. The information  
8 needed is inserted as a MARC note (field tag y). The suburbs/branches use Create  
9 List of Records to retrieve records for their building and answer the question by  
10 inserting their own MARC note (field tag y) and change the CAT FLAG to "k" - INFO  
11 SUPPLIED.  
12

13 6. "z" DON'T REPLACE - used in cases where MARC cataloging is not  
14 required. These records will still display in the patron mode. Some examples of bib  
15 records that could be flagged "z" are children's toys and puzzles, puppets, home  
16 video quality of local groups and events, LPs, and material put together for local  
17 library use in a unique way.  
18

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Appendix C: Payment Formula 2020

The following formula will be used to calculate contract costs for each year of the contract term.

MCFLS shall fund 90% of the following MPL staff positions directly involved in the provision of services referenced in this Agreement:

- (.33) Tech IV
- (2.5) Librarian III
- (4) Copy Cataloging Technician II

It shall be agreed that these stipulations represent full funding for all services rendered.

Contract Costs=90% of fiscal year salary and fringe benefits.

Contract cost worksheet	Fiscal year: 2020
.33 Tech IV salary	\$17,628
2.5 Librarian III salary	\$135,767
4 Copy Cataloging Technician II salary	\$170,208
Total salary	\$323,603
Salary adjustment, if any	1.03
Adjusted total salary (salary x adjustment)	\$333,311
Fringe benefit multiplier	1.45
Total salary and fringe benefits (adjusted salary x fringe benefit multiplier)	\$483,301
MCFLS Contracted percentage	90%
Total contract cost (total salary and fringe x MCFLS contracted percentage)	\$434,971

September 30<sup>th</sup>, 2019

August/September 2019 Director's Report

Summary of activities

1. Spoke with directors and staff at Franklin, Hales Corners, North Shore and Wauwatosa libraries during site visits to see how MCFLS can better communicate and address specific needs at their libraries.
2. Completed work on the 2020 MCFLS System Plan and reviewed the report with directors at the September LDAC meeting.
3. After speaking with and working with directors, including attendance at the Hales Corners Library board meeting, completed the DPI annual report compliance plan due October 15<sup>th</sup>.
4. Continued work on 2020-2024 contracts including feedback from LDAC on percentages and incorporating additional suggestions from directors. Engaged in constructive discussions with MPL on the resource library and other contracts. Presented the proposed changes at library board meetings at Shorewood, Whitefish Bay and Hales Corners.
5. Visited with staff at the Job Center located on the south side to see the resources available to the public and discuss the LAWDS grant training that will be taking place later this fall to better prepare libraries to assist job seekers.
6. Met with Trustee Glaisner and staff at Shorewood and Wauwatosa to create a framework for the Marketing and Advocacy committee.
7. Spoke with Pat Laughlin and Mark Maurice of the Greater Milwaukee Foundation to get a better sense of how the system can help libraries that receive large bequests or donations.
8. Attended a DPI-organized discussion regarding the upcoming system technology plan and other collaborations going on state-wide.
9. Scheduled overall bandwidth upgrade for system and members to take place on September 26<sup>th</sup>. We will double our bandwidth for both the internet and internal WAN.

Upcoming Activities

1. Continue process of forming the Marketing and Advocacy subcommittee.
2. Complete the 2020-2024 technology plan due by year's end.
3. Complete work on fleshing out the timeline for the 2020-2024 strategic plan, focusing on near term goals in 2020.